

DEPOSITION OF DAVID J. MEYER 1/25/2012

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WISCONSIN

ALVIN BALDUS, CINDY BARBERA,
CARLENE BECHEN, RONALD BIENDSEIL,
RON BOONE, VERA BOONE, ELVIRA BUMPUS,
EVANJELINA CLEEREMAN, SHEILA COCHRAN,
LESLIE W. DAVIS III, BRETT ECKSTEIN,
MAXINE HOUGH, CLARENCE JOHNSON,
RICHARD KRESBACH, RICHARD LANGE,
GLADYS MANZANET, ROCHELLE MOORE,
AMY RISSEUW, JUDY ROBSON, GLORIA ROGERS,
JEANNE SANCHEZ-BELL, CECELIA SCHLIEPP,
and TRAVIS THYSSEN,

Plaintiffs,

TAMMY BALDWIN, GWENDOLYNNE MOORE,
and RONALD KIND,

Intervenor-Plaintiffs,

v. File No. 11-CV-562

Members of the Wisconsin Government
Accountability Board, each only in
his official capacity:
MICHAEL BRENNAN, DAVID DEININGER,
GERALD NICHOL, THOMAS CANE,
THOMAS BARLAND, and TIMOTHY VOCKE,

[Caption Continued]

DEPOSITION

DAVID J. MEYER

Madison, Wisconsin
January 25, 2012

Sarah Finley Pelletter,
Registered Professional Reporter

I N D E X

Witness

Pages

DAVID J. MEYER

Examination by Mr. Poland

5/139

Examination by Mr. Kelly

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Examination by Mr. Hassett

146

E X H I B I T S

| No. | Description | Identified |
|-----|--|------------|
| 86 | Notice of deposition | 8 |
| 87 | Municipal Boundary Discrepancy map (Exhibit No. 79) | 72 39 |
| | (Exhibit No. 80) | 64 |

(Exhibit Nos. 86 and 87 were attached to the original transcript and copies were provided to counsel. Copies of Exhibit Nos. 79 and 80 were attached to the original transcript and provided to counsel)

(The original deposition transcript was filed with Attorney Douglas M. Poland)

3

and KEVIN KENNEDY, Director and
General Counsel for the Wisconsin
Government Accountability Board,

Defendants,

F. JAMES SENSENBRENNER, JR.,
THOMAS E. PETRI, PAUL D. RYAN, JR.,
REID J. RIBBLE, and SEAN P. DUFFY,

Intervenor-Defendants.

VOCES DE LA FRONTERA, INC.,
RAMIRO VARA, OLGA VARA,
JOSE PEREZ, and ERICA RAMIREZ,

Plaintiffs,

v. Case No. 11-CV-1011
JPS-DPW-RMD

Members of the Wisconsin Government
Accountability Board, each only in
his official capacity:
MICHAEL BRENNAN, DAVID DEININGER,
GERALD NICHOL, THOMAS CANE,
THOMAS BARLAND, and TIMOTHY VOCKE,
and KEVIN KENNEDY, Director and
General Counsel for the Wisconsin
Government Accountability Board,

Defendants.

DEPOSITION of DAVID J. MEYER, a witness

of lawful age, taken on behalf of the Plaintiffs,
wherein Alvin Baldus, et al., are Plaintiffs, and
Members of the Wisconsin Government Accountability
Board, et al., are Defendants, pending in the
United States District Court for the Eastern District
of Wisconsin, pursuant to notice, before
Sarah Finley Pelletter, a Registered Professional
Reporter and Notary Public in and for the State of
Wisconsin, at the offices of Lawton & Cates, S.C.,
Attorneys at Law, Ten East Doty Street, Suite 400, in
the City of Madison, County of Dane, and State of
Wisconsin, on the 25th day of January 2012,
commencing at 9:03 in the forenoon.

A P P E A R A N C E S

DOUGLAS M. POLAND, Attorney,
for GODFREY & KAHN, S.C., Attorneys at Law,
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al.

DEPOSITION OF DAVID J. MEYER 1/25/2012

A P P E A R A N C E S (Continued)

1 P. SCOTT HASSETT, Attorney,
2 for LAWTON & CATES, S.C., Attorneys at Law,
3 Ten East Doty Street, Suite 400, Madison,
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5 Intervenor-Plaintiffs.

6 MARIA S. LAZAR, Assistant Attorney General,
7 for STATE OF WISCONSIN DEPARTMENT OF JUSTICE,
8 17 West Main Street, Madison, Wisconsin 53703,
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10 DANIEL KELLY, Attorney,
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12 Attorneys at Law, 1000 North Water Street,
13 Suite 2100, Milwaukee, Wisconsin 53202,
14 appearing on behalf of the Defendants.

15 KELLEN C. KASPER, Attorney,
16 for FOLEY & LARDNER, LLP, Attorneys at Law,
17 777 East Wisconsin Avenue, Milwaukee,
18 Wisconsin 53202, appearing on behalf of the
19 Intervenor-Defendants.

20 Also Present: Kenneth R. Mayer, Professor

21 _____

22 DAVID J. MEYER,
23 called as a witness, being first duly sworn,
24 testified on oath as follows:

25 EXAMINATION

By Mr. Poland:
Q Could you state your name for the record please.

1 A David Meyer.

2 Q And, Mr. Meyer, what do you do?

3 A I'm a project manager at the Government
4 Accountability Board.

5 Q Do you have, as a project manager, do you have any
6 specific or particular duties or responsibilities?

7 A Yes, I do.

8 Q What are those?

9 A I'm the project manager for the redistricting
10 efforts and the voter ID efforts.

11 Q And today we're not going to concern ourselves at
12 all --

13 A Sorry. From a technical perspective.

14 Q Today we're not going to be talking about voter
15 ID, we're just going to be talking about the
16 redistricting efforts. Have you given a
17 deposition before?

18 A I have not.

19 Q Then let me just go over a couple of what we'll
20 call ground rules here. Number one, I'll be
21 asking questions. After I'm done asking
22 questions, there will be an opportunity for other
23 counsel at the table to ask you questions as well.
24 So we'll ask the questions. You will give
25 answers. And the court reporter, who is sitting

1 over here to your left, is taking down the
2 questions and the answers.

3 There also are other counsel at the table who
4 can object to questions that I ask, and so if they
5 object to a question, unless your counsel or the
6 attorneys here who are representing the defendants
7 instruct you not to answer a question, you need to
8 answer the question. If you can't answer a
9 question, if you need me to rephrase it, if you
10 don't understand what I'm asking, just let me know
11 that, and I'll be happy to rephrase it for you. I
12 don't think we're going to go terribly long today,
13 but if you do need a break, let me know, and we
14 can always take a break.

15 The purpose of the deposition, as I had said
16 before we went on the record today, is a little
17 bit different than many other depositions. We're
18 trying to get a handle on some specific things
19 that I've identified in the letter, and I'm going
20 to show you that letter in just a little bit and
21 we'll kind of walk through those. But it really
22 is to get the information that we've asked for in
23 that particular letter. Okay?

24 A (Indicating)

25 Q Before we start -- strike that. I'd like to ask

1 you, first of all, have you received a copy of a
2 deposition notice --

3 A I have.

4 Q -- for today's deposition?

5 (Exhibit No. 86 marked for
6 identification)

7 Q All right. Mr. Meyer, I've given you a copy of a
8 document that the court reporter has marked as
9 Deposition Exhibit No. 86. You'll see the first
10 two pages, two sheets, at least, consist of a
11 letter, and then it goes on and there's a notice
12 of deposition after that. Do you see that? Where
13 it says notice of deposition? I think you need to
14 turn the page.

15 A Next page? Yes, I do.

16 Q Okay. And if you turn to -- in the notice of
17 deposition, I'm going to refer to the page numbers
18 at the bottom. If you look on page 2 and then
19 continuing on to page 3, the notice is for the
20 deposition of a representative of the Wisconsin
21 Government Accountability Board to testify on
22 seven different topics or matters that are
23 identified in Exhibit 86. Do you see those?

24 A I do.

25 Q All right. Are you the representative of the

DEPOSITION OF DAVID J. MEYER 1/25/2012

1 Government Accountability Board who's been
2 designated to testify today on those specific
3 issues?
4 A Yes, I am.
5 Q Terrific. Before I get into each of these areas,
6 I wanted to ask you just a little bit more about
7 what you do in your role. Okay? When did you
8 start working as a project manager for the GAB?
9 A September 12, 2011.
10 Q When you were hired on September 12th -- strike
11 that question. Were you hired on September 12th
12 or was that the first day that you actually
13 started working?
14 A That was the first day I started working.
15 Q At the point that you had already started working,
16 the redistricting legislation Acts 43 and 44
17 already had been passed; isn't that correct?
18 A That's my understanding.
19 Q What were you hired specifically to do with
20 respect to redistricting?
21 A I was hired to lead the technical implementation
22 of the redistricting project within the Statewide
23 Voter Registration System.
24 Q And within that specific role that you were hired
25 to play, were you given any particular tasks or

9

1 was it left to you to develop what you needed to
2 do to implement it?
3 A As a project manager, I was given, you know, my
4 responsibilities to make sure the project gets
5 done on time, on budget and scope, you know,
6 typical project manager things. Specifically,
7 tasks were to implement redistricting within the
8 Statewide Voter Registration System. A lot of
9 that, from a technical perspective, was left up to
10 the technical team to determine those
11 implementation tasks.
12 Q And when you say the technical team, is that a
13 team that reports to you or works under you?
14 A That is correct.
15 Q And because you started in September, you did not
16 play any role in the redistricting process itself
17 up until that time, correct?
18 A That is correct.
19 Q So in the creation of Acts 43 and 44, and the
20 determination of the boundaries for legislative
21 and congressional districts, that is not something
22 that you played a role in creating, right?
23 A That is correct.
24 Q What did you do initially to start to implement
25 the redistricting process?

10

1 A First things I started to do was understand, you
2 know, what the requirements of the project were,
3 what were the things that we needed to implement
4 within the Statewide Voter Registration System to
5 implement the redistricting for voting and
6 election management purposes.
7 Q And you mentioned the Statewide Voter Registration
8 System a couple of times now. Can you describe
9 please what that is?
10 A Yes. The Statewide Voter Registration System is
11 the system that local and -- local municipalities
12 and county clerks use to administer elections. It
13 keeps track of voter registrations, absentee
14 ballots, typical things that would go into any
15 type of an election from a local school district
16 type of an election all the way, you know, through
17 a statewide election.
18 Q And if we refer to SVRS, you'll understand that's
19 referring to the Statewide Voter Registration
20 System?
21 A Yes.
22 Q Are the data on SVRS maintained by addresses or
23 are they maintained by some type of geolocation
24 measure like GIS coordinates?
25 A Can you rephrase that?

11

1 Q Sure. Let me ask you the question. How are the
2 voter data maintained within the SVRS, how are
3 they recorded?
4 A Voters are recorded, when they fill out an
5 application, their address is stored in SVRS as
6 their local domicile for voting, so it identifies
7 them where the districts that they're
8 responsible -- or where they can vote within those
9 districts.
10 Q So the SVRS for every voter, you, me, anyone who's
11 a voter in Wisconsin, has their address and that's
12 associated with their name; is that correct?
13 A That is correct.
14 Q Is there any kind of geolocational measurement
15 that's used also in the SVRS such as a GIS
16 coordinate for where that voter's address is
17 located?
18 A Yes, there is.
19 Q And what unit of measure is used?
20 A We use a decimal-based geocoding, projected in the
21 WGS84 format.
22 Q The geocoding that's used for the SVRS then, does
23 it rely on any kind of data from the Census, the
24 U.S. Census in any way?
25 A From a voter registration perspective?

12

1 Q From an address perspective.
 2 A From an address perspective, no, it does not.
 3 Q So it really exists separate and apart from the
 4 census data?
 5 A That is correct.
 6 Q Now, once you understood the requirements of the
 7 project in terms of what you had with the SVRS,
 8 what did you do then to start to implement or
 9 start to -- strike that question. After you
 10 understood initially the requirements of the
 11 project, what did you do next?
 12 A The next step we took is we designed changes to
 13 the SVRS to incorporate new districts based upon
 14 redistricting. After that, we took those
 15 addresses that are currently for all registered
 16 voters or active registered voters in SVRS,
 17 cleansed those addresses to USPS standard, so we
 18 did a period of making sure that the addresses all
 19 were in a standard format, sent those standard
 20 addresses through a geocoding service, to get an
 21 accurate latitude and longitude, and stored that
 22 latitude and longitude with those addresses.
 23 Q So, and let me stop you there just a minute. All
 24 right. So when -- I think I got your testimony
 25 right. You said you designed changes to the SVRS

13

1 to incorporate new districts; is that right?
 2 A That is correct.
 3 Q So approximately when did you start that step?
 4 A The design actually was started before I started
 5 at the GAB. So it was in progress when I had
 6 started there.
 7 Q And that was something that was handled by the GAB
 8 itself?
 9 A That was, it was handled by technical
 10 representatives at the GAB prior to my arrival.
 11 Q Do you know who did that at the GAB, who performed
 12 that?
 13 A David Grassel was the lead for the technical team.
 14 Q Is David still with the GAB?
 15 A Yes, he is.
 16 Q So that had begun before the time that you
 17 started, right?
 18 A Correct.
 19 Q So what did you do then when you came in to
 20 design -- to help design changes?
 21 A So we designed our -- finished up the design of
 22 the system, and we made a change in the system to
 23 change from going from address ranges, which is
 24 how voters were previously assigned to districts,
 25 to using mapping or GIS-based shapefiles.

14

1 Q Was this the first time that that had been done in
 2 Wisconsin?
 3 A To my knowledge, yes.
 4 Q So this was all new for the redistricting this
 5 year in 2011, as far as you know?
 6 A That is correct.
 7 Q Once this is done, will it need to be redone in
 8 another ten years every time, or does this give,
 9 if a voter doesn't change an address, is that
 10 then -- does that remain for the next go-around in
 11 ten years?
 12 A The geocode of that address never changes. What
 13 would change in ten years is the boundaries of
 14 what those districts are defined as. So yes,
 15 every ten years you'd have to go through that
 16 process of changing the district boundaries.
 17 Q Now, when you designed the changes to the SVRS to
 18 incorporate the new districts, was there any part
 19 of changing the SVRS that included work with the
 20 district boundaries themselves?
 21 A Not within SVRS, no. We received those district
 22 boundaries from LTSB.
 23 Q And that's because the SVRS just has voter
 24 information, right, not district boundary
 25 information?

15

1 A That is correct.
 2 Q And you mentioned that you received the district
 3 boundaries from LTSB?
 4 A That is correct.
 5 Q And we're going to focus specifically here today
 6 just on assembly district, senate district, and
 7 congressional district boundaries, okay? Do you
 8 understand that?
 9 A Yes, I do.
 10 Q So we're not going to talk about some of the other
 11 local boundaries that might exist. The wards
 12 might come into it a little bit, but that's sort
 13 of attendant to the specific boundaries that we're
 14 concerned with.
 15 A Okay.
 16 Q When did you get the district boundaries from the
 17 LTSB?
 18 A Specific date, I don't recall. It was in October.
 19 Mid-October, probably.
 20 Q How were the district boundaries transmitted to
 21 you in terms of the kind of format or information
 22 they were transmitted to you in?
 23 A Specifically with the legislative, congressional,
 24 and senate boundaries, those were uploaded to the
 25 LTSB website where we acquired them or downloaded

16

1 them from.
 2 Q And what kind of informational or data format were
 3 those boundaries in?
 4 A We quantify it as GIS dot shp or shapefiles, with
 5 an associated projection of those files.
 6 Q When you say an associated projection of those
 7 files, what do you mean?
 8 A Projected in the WGS84 format.
 9 Q What is that format, just generally?
 10 A It's, in GIS terms, there's a lot of different
 11 ways that you can format a projection. WGS84 is a
 12 global standard that's used by numerous parties,
 13 census being one of them, Google Bing, so if you
 14 go to like Google Maps, those maps are projected
 15 in WGS84.
 16 Q Do you know how the district boundaries that the
 17 LTSB had provided themselves were created?
 18 A I do not.
 19 Q Do you know whether they were, those boundaries
 20 themselves were based on any specific data, such
 21 as census data?
 22 A I do know that they were based upon census block
 23 data.
 24 Q Once you had designed the changes to the SVRS, you
 25 mentioned that you took all the addresses within

17

1 the SVRS and you cleansed them to a standard
 2 format; is that correct?
 3 A That is correct.
 4 Q And so what does that entail?
 5 A We purchased software called Zip plus 4, a
 6 software provided through the USPS or through a
 7 subsidiary of them, that includes a database
 8 that's updated monthly of every address, mailing
 9 address within the United States.
 10 Q And that's really primarily a formatting step to
 11 put them into a common format?
 12 A That is correct.
 13 Q And then you testified that you sent those
 14 addresses to a geocoding service?
 15 A That is correct.
 16 Q When did you do that?
 17 A That was done in September/October time frame.
 18 Q Who is the geocoding service that those addresses
 19 in the SVRS was sent to?
 20 A The primary geocoding service that we used was
 21 Microsoft Bing.
 22 Q So it's not just a search engine, it actually is a
 23 service?
 24 A They actually have services for mapping features
 25 that you can purchase.

18

1 Q And what did you receive back from Microsoft Bing?
 2 A What we did is we took groups or batches of those
 3 addresses, sent them to the Bing geocoding
 4 service, and what we received back was a latitude
 5 and longitude of that address.
 6 Q What did you do then with the latitude and
 7 longitude for each address that you received back?
 8 A Stored that in the SVRS database.
 9 Q So the geolocational data for each address in the
 10 SVRS database then was produced in the manner you
 11 just described?
 12 A For a majority of the addresses, that is correct.
 13 Q I take it from your answer then that there was
 14 some other method used for some number of the
 15 addresses in the SVRS database other than through
 16 the Bing service?
 17 A That is correct.
 18 Q And how was that done?
 19 A Through local or county-based GIS services. We
 20 sent them those cleansed addresses to certain
 21 municipalities or county GIS, which also stores
 22 latitude and longitude information for, primarily
 23 for their E911 systems, and they were able to send
 24 us back latitude and longitude, that in some cases
 25 was more accurate than what Bing could provide.

19

1 Q How did you make a determination to go to the
 2 local or county representatives or officials to
 3 get those GIS coordinates as opposed to using
 4 Bing?
 5 A Municipal or county clerks would recommend or work
 6 with their local GIS and would request that of us.
 7 Q So they actually made the requests to use their
 8 own data, the municipal or county data, as opposed
 9 to the Bing data, it came from the clerks in those
 10 areas themselves?
 11 A That is correct.
 12 Q Is there a list that GAB has of the municipal or
 13 county clerks who made that request themselves?
 14 A There's no current list.
 15 Q So if we were to go through the SVRS database and
 16 we were to look at the geolocational information
 17 for each voter who appears on there, we wouldn't
 18 be able to tell which voter's location or
 19 geolocation was generated by the Bing process or
 20 by the process of going to the municipal or county
 21 clerks?
 22 A That is correct, yeah, not through SVRS.
 23 Q And there's no list that the GAB has of whether --
 24 of which municipal and local clerks submitted the
 25 coordinates that were used for SVRS and which ones

20

1 came from the Bing system?

2 A There is no list of that. It could be generated

3 though.

4 Q Now, once you had all of these addresses in the

5 SVRS with a geocode for their locations, what was

6 the next step in your process for implementing

7 redistricting?

8 A We received ward boundaries from LTSB. Those were

9 provided from the LTSB through their FTP site.

10 Q And when did that occur?

11 A October.

12 Q What was the purpose of getting the ward

13 boundaries from the LTSB?

14 A The core of SVRS from a boundary or from an

15 election administration perspective is wards.

16 Wards make up our municipal districts. They make

17 up our congressional, legislative, and senate

18 districts, for the most part. They make up county

19 supervisor districts, aldermanic districts, so

20 they're the base district that is within SVRS.

21 There is another base district, which is like a

22 school district or a sanitary district, that can

23 create a split of that ward, and we call those

24 district combos.

25 Q Splits, so if there is a ward that's split between

21

1 two districts, do you call that a ward combo?

2 A If it's split between two districts that the ward

3 doesn't make up. For example, a school district

4 could split a ward, and that would be called a

5 separate district combo. So you could have two

6 school districts within the same ward.

7 Q I see. What about, do you ever have a situation

8 where a ward is split between two legislative

9 districts, assembly districts, or congressional

10 districts?

11 A Normally, no. But with, in regards to LTSB, I had

12 identified 115 to 120 -- I don't recall the number

13 exactly -- wards that could be legally split by

14 those districts, and we received that list from

15 LTSB.

16 Q Do you refer -- did you refer to those as combos

17 as well?

18 A We referred to those as split wards.

19 Q Split wards, okay.

20 A And they would create a different district combo,

21 correct.

22 Q And I'm just trying to get an idea of the

23 language. I've looked at a couple of memos and

24 seen different language, and we'll look at those,

25 and I just want to try to get a general idea of

22

1 the terminology that you're using.

2 A Okay.

3 Q When you received the ward boundaries from the

4 LTSB, what did you do with that information?

5 A We take the ward boundaries, ensure that those are

6 projected in WGS84 format so that the projections

7 within those boundaries are correct. We then take

8 those shapefiles, upload those into our database,

9 and they become the ward boundaries for those

10 districts.

11 Q When you say uploaded into your database, what

12 database is that you're referring to?

13 A The SVRS database.

14 Q So then are the ward boundaries associated with

15 each of the individual voters that are in the

16 SVRS?

17 A The associated voters are assigned to a ward but

18 through a district combo.

19 Q So they're assigned to a ward within the SVRS,

20 each address of each voter?

21 A That is correct.

22 Q Now, when you say through a district combo, what

23 do you mean by that?

24 A So a voter would be assigned to a district combo.

25 So if a ward was split by a school district, that

23

1 voter's address would be assigned to that specific

2 district combo split.

3 Q So they are assigned to not only a ward but

4 they're also assigned to a school district, for

5 example?

6 A Correct.

7 Q Are they also assigned to an assembly, a senate,

8 and a congressional district within the SVRS?

9 A That is correct.

10 Q All right. Once you had assigned -- once you had

11 included the ward boundaries and uploaded that

12 information into the SVRS, what was the next step

13 in the redistricting process?

14 A The next step would be to generate those district

15 combos and assign those district combos to those

16 voter addresses.

17 Q And that's what we just talked about --

18 A Correct.

19 Q -- and is now maintained with the SVRS?

20 A That is correct.

21 Q And is there another process -- strike that

22 question. Is there anything else then that's done

23 with the SVRS with respect to importing or

24 including any additional information?

25 A There is additional steps that are taken after

24

1 that. Clerks have been going through a process of
2 ensuring that those district boundaries,
3 specifically district combo boundaries, are
4 correct, ensuring that the voters' addresses that
5 have been geocoded have an accurate geocode,
6 ensuring that those voters' addresses that have
7 been geocoded are in the correct districts. We
8 have a number of what we term exceptions, one
9 being geocode; another being a boundary exception,
10 meaning the clerk would have to look at the
11 boundaries and the voters placed along those
12 boundaries within plus or minus 50 meters of the
13 boundary to ensure that the geocode placed that
14 voter into the correct district.

15 Q All right. The exceptions that you just referred
16 to, are those what I think has been referred to in
17 some memos I've seen from the GAB as anomalies?

18 A Those are different exceptions.

19 Q All right. So just to make sure I understand the
20 exceptions that you were just testifying to a
21 minute ago, can you repeat those again, what those
22 exceptions are?

23 A Sure. There are a number of different exceptions
24 that we advise clerks to go through to ensure that
25 their voters are districted correctly. One being

25

1 a geocode exception. That type of exception would
2 be if the geocode for that address was inaccurate
3 or unavailable. A second would be a boundary
4 exception. Boundary exceptions are those
5 addresses within plus or minus 50 meters of any
6 district combo boundary. The clerk would have to
7 go through -- or they are going through the system
8 and evaluating to make sure that that, number one,
9 boundary is correct, number two, that that voter
10 is placed in the correct district.

11 Other types of exceptions would be what we
12 call a school district exception, which would --
13 identifies those voters that had changed school
14 districts from previous to when we implemented the
15 redistricting maps. And I think there's one more
16 type of exception.

17 Oh, the other type of exception would be like
18 a municipal boundary exception, meaning when we
19 geocoded that voter, we geocoded them into a
20 municipality that is not where they're registered,
21 and we flag those as what we term DCIs or voters
22 with no district combo.

23 Q So those exceptions then are sent back to the
24 local clerks, to the county or the municipal
25 clerks to reconcile; is that correct?

26

1 A That is correct. The clerks use SVRS and the
2 tools within SVRS to assess those exceptions and
3 make a decision on how to correct them.

4 Q Is that a process that has been completed or is
5 that ongoing now?

6 A That's currently ongoing.

7 Q Have you received back responses from clerks of
8 any of the municipalities or counties with respect
9 to reconciling those exceptions you just testified
10 to?

11 A Yes, we have.

12 Q How many municipal or county clerks have you heard
13 back from in reconciling those anomalies -- I'm
14 sorry, reconciling those exceptions that you just
15 testified to?

16 A That I don't know.

17 Q Has the SVRS been changed in any way as a result
18 of receiving information back from county or
19 municipal clerks as a result of their looking at
20 these and considering these exceptions?

21 A Yes, it has.

22 Q When did the process begin of modifying or
23 changing the SVRS to correct for these exceptions?

24 A The SVRS version was released the first week of
25 December 2011.

27

1 Q Since the time that the SVRS was released in
2 December, has it been changed?

3 A Yes, it has.

4 Q Do you know, and is that an ongoing process, does
5 it continue to be changed as you get more
6 information back from county and municipal clerks?

7 A Yes, it is, it's an ongoing process.

8 Q Do you have any projection or estimate of when the
9 process of changing the SVRS, for the purpose of
10 the coming elections, will stop, or be complete?

11 A It will be complete prior to that election taking
12 place or prior to when they have to send absentee
13 ballots or print poll books.

14 Q Is there currently any kind of projected date by
15 which the GAB expects that to be done?

16 A For those having a February election, those will
17 need to be completed by February 1st. For those
18 having an April election, which is everybody,
19 those will have to be created -- completed by
20 middle of March.

21 Q The GAB has basically prioritized which ones it
22 needs to address first then based on when
23 elections are going to be held; is that correct or
24 fair to say?

25 A That is correct.

28

1 Q What happens if that process isn't completed by
2 the time that the elections are held?
3 A I guess I can't answer that. I can speculate,
4 but -- since it hasn't happened yet.
5 Q Are there any contingency plans that GAB has if
6 the process can't be completed by the time the
7 elections are held?
8 A Not that I'm aware of.
9 Q Is there something that you would recommend or
10 that you've thought about if the process can't be
11 completed by the time the elections are held?
12 A My expert recommendation on it would be that it
13 has to be completed, voters need to be districted
14 correctly prior to having the election.
15 Q So it just needs to get done beforehand?
16 A It does need to get done beforehand.
17 Q Do you know how much of the process of reconciling
18 these exceptions in the SVRS, how much of that
19 remains to be done?
20 A For those with February elections or April
21 elections?
22 Q Altogether.
23 A Altogether? It's probably about 50 to 60 percent
24 done at this point.
25 Q So if I went to -- strike that question. My

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1 understanding is that any voter in Wisconsin is
2 entitled to obtain the SVRS if they want; is that
3 correct?
4 A They're entitled to request data from the SVRS.
5 Q Entitled to get the voter registration list,
6 correct?
7 A That is correct.
8 Q If I get the voter -- if I were to get the voter
9 registration list, would I also get the geocoded
10 data and the assignments to different districts?
11 A Not at this time. You would -- let me clarify
12 that.
13 Q Yeah. Please do.
14 A You would get assignments to what districts, but
15 you wouldn't necessarily get the latitude and
16 longitude coordinates of those addresses.
17 Q As the result of the changes that have been made
18 in the SVRS since it initially was released in
19 December, have the assignments of voters to
20 certain districts, has that assignment changed at
21 all?
22 A Has it changed from the initial implementation or
23 has it -- I guess, can you rephrase that maybe?
24 Q Sure. So the initial SVRS was released in you
25 mentioned, I think, the first week in December?

30

1 A Correct.
2 Q And the SVRS has been changed since that time as
3 municipal and county clerks have sent in corrected
4 data or corrected information; is that correct?
5 A Municipal and county clerks would correct geocode
6 locations within SVRS or boundary exceptions
7 within SVRS themselves, they don't necessarily
8 send that to the GAB to do. They make that
9 decision on their end. They make that correction.
10 Which is, like I said, is an ongoing process.
11 Q And let me stop you there. When they make that
12 correction, do they make that correction directly
13 in the SVRS?
14 A In regards to voters, yes, that is correct.
15 Q So they don't have to send that corrected data to
16 you or to the GAB to then put into the SVRS?
17 A The only corrected data that we receive from
18 county and municipal clerks or county and
19 municipal GIS would be corrected ward or school
20 district boundaries.
21 Q So if -- have there been situations then or
22 instances where municipal or county clerks have in
23 fact, since the first week of December, changed
24 information pertaining to voters who are located
25 within their municipalities or counties?

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1 A Yes, they have.
2 Q And when that is done, is there, to the extent
3 that that change might cause a voter to be in a
4 different district than they were originally
5 assigned to, is that district assignment changed
6 as well in the SVRS?
7 MR. KELLY: Objection, form. You
8 may answer.
9 Q Do you understand my question?
10 A I do. That district assignment to that voter is
11 changed, but I would refer to it as corrected,
12 meaning that that voter is now placed into the
13 correct district that they should have belonged to
14 when SVRS was released with this in the beginning
15 of December.
16 Q Is there a way of determining how many voters in
17 the voter registration system have had corrected
18 districts since the list was released the first
19 week in December?
20 A Do you mean corrected districts in a sense that
21 the voter was placed into the correct district?
22 Q That's right. So in other words, I'm asking you a
23 comparative question. All voters were placed into
24 districts within the SVRS when it was released the
25 first week in December, correct?

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1 A That is correct.
 2 Q Because of changes that have been input by some
 3 municipal and county clerks since that time, there
 4 are some voters whose districts have been
 5 corrected; is that right?
 6 A That is correct.
 7 Q Is there a way of determining which voters those
 8 are and which districts they were corrected for
 9 them?
 10 A There is tracking within the SVRS. We track a
 11 number of different things as far as district
 12 combo assignments.
 13 Q Is that a, is that tracking something that could
 14 be printed out or generated or exported to a
 15 separate file so it could be -- you can generate a
 16 list of what voters those are, at least what
 17 districts they involve?
 18 A You could do that. That would be one possible
 19 way, I guess, of obtaining that, yes.
 20 Q Are there other ways of obtaining that
 21 information?
 22 A Looking in the history within SVRS itself, there's
 23 a history tab that's logged so that clerks can
 24 look and see this person was assigned to this
 25 district and they didn't belong there, they

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1 actually belong in this district, due to the
 2 implementation of inaccurate geocodes or
 3 inaccurate ward boundaries.
 4 Q Has GAB gone and taken a look at how many voters
 5 have had corrected districts noted in the SVRS?
 6 A We have a general tally of quantities of where we
 7 started with this process and where we are today.
 8 The goal of what needs to be completed prior to
 9 the election is to ensure that all voters are
 10 districted correctly within SVRS, so we've kept
 11 track of where we started with a number of
 12 exceptions and how we've progressed.
 13 Q Do you know where that stands today in terms of
 14 the number of voters involved?
 15 A I guess it would have to -- it would have to be
 16 about what type of exception specifically. Like I
 17 had stated earlier, we're about 50 to 60 percent
 18 done with that.
 19 Q All right. What about as far as municipal
 20 boundary exceptions, do you know how many voters
 21 are affected or have had their corrected -- their
 22 districts corrected by this process?
 23 A Percentage-wise, we're 85 percent done with -- or
 24 complete with the municipal boundary exceptions.
 25 Q Do you have any projection or estimate of when you

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1 might be completely done with the municipal
 2 boundary exceptions?
 3 A Prior to the elections.
 4 Q Do you think before the February elections?
 5 A For those having a February primary, yes, that
 6 would be correct.
 7 Q When you gave the 85 percent number, does that
 8 refer both to people who will -- both to the
 9 February and the April elections?
 10 A That is correct.
 11 Q Do you have, as you sit here today, I don't know
 12 if you've -- if you have an idea of the numbers of
 13 voters that we're talking about as opposed to the
 14 percentage of completion, but do you have an idea
 15 as to the number of voters who are -- have had a
 16 change in their district -- well, strike that
 17 question.
 18 Do you have an idea, as you sit here today,
 19 of the number of voters whose district has been
 20 corrected in the SVRS?
 21 A I don't have that off the top of my head, no.
 22 Q Do you recall just any kind of an estimate, are we
 23 talking about 10, 15, 20, 100, 1,000?
 24 A When referring to those voters that had a
 25 municipal boundary exception, I believe the number

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1 originally was about 60,000.
 2 Q And is that through 85 percent of the process,
 3 approximately?
 4 A That is correct.
 5 Q Is there a way to break down those 60,000 to
 6 determine how many had a correction in their
 7 district so that you can see whether it was an
 8 assembly district, a senate district, or a
 9 congressional district?
 10 A Yes, there would be a way for us to determine
 11 that. That hasn't been done though.
 12 Q How could you determine that?
 13 A We, you know, we could analyze where those voters
 14 started, what wards were -- those voters were
 15 assigned to, and then what wards made up those
 16 senate, congressional, and assembly districts and
 17 do a comparison of what changed since then.
 18 Q So there is not -- I was wondering, going back to
 19 this question about the historical records and the
 20 SVRS, so there would be a way of doing that, so,
 21 for example, let's say someone who is impacted by
 22 one of these municipal exceptions and they
 23 originally were recorded as being in one assembly
 24 district, and when they're assigned to their
 25 correct district, it turns out it's a different

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1 district. Is there a way of looking through the
2 history information on the SVRS and pulling those
3 people out and being able to tell what the
4 different districts were?
5 A There may be a way of doing that. Without, I
6 guess, analyzing that a little bit deeper, I guess
7 I couldn't give you a clear specific answer on
8 assembly, senate, and congressional districts.
9 Q As you sit here today, do you know how many voters
10 in the SVRS have had -- have had their assignment
11 changed in the SVRS or corrected in the SVRS so
12 that they had previously been assigned to one
13 congressional district and now they've been
14 assigned to a corrected congressional district?
15 A That I don't know.
16 MR. KELLY: And I'll object to the
17 form with that question. Belatedly.
18 Q But again, that is something that potentially
19 could be determined?
20 A Yes.
21 Q Same question for changes in assembly and senate
22 districts, that's something that could be
23 determined as well?
24 A I believe so, yes.
25 Q All right. Just so we can get ourselves grounded

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1 here, I'm going to -- I'd like to have you take a
2 look at a couple of documents that have previously
3 been marked as deposition exhibits at other
4 depositions. I'm going to hand you a copy of a
5 document that's been marked as Exhibit No. 79 at a
6 different deposition.
7 So, Mr. Meyer, I've given you a copy of
8 Exhibit 79, it's in front of you. Have you seen
9 this document before?
10 A I have.
11 Q Can you -- strike that. When did you first see
12 Exhibit No. 79?
13 A I first saw Exhibit 79 November 10, 2011.
14 Q So you didn't have any role in creating
15 Exhibit 79?
16 A My role in creating Exhibit 79 was to answer
17 technical questions as it related to it or
18 clarification of how to state technical things. I
19 did not draft Exhibit 79.
20 Q So you were asked to give input that was used to
21 create Exhibit 79?
22 A I was asked to give input to make clarifying
23 statements to ensure that technical correction or
24 use of technical terms was used correctly.
25 Q Who did you provide information to that was then

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1 used to create Exhibit 79?
2 A That would be Sarah Whitt and Shane Falk.
3 Q From a technical standpoint, what responsibility
4 does Sarah Whitt have with the redistricting
5 process?
6 A Sarah Whitt is, within the GAB, the SVRS
7 functional lead. Her role is a, more of a
8 business analyst, where she feeds those business
9 requirements to the technical side, which is what
10 I represent, so she's more or less my counterpart
11 on the, I guess, election administration or
12 business rules side of implementation of SVRS, and
13 she is the lead on that side with redistricting.
14 Q So she does not have sort of a technical function
15 in the same way that you do?
16 A She does to an extent, but she does not lead the
17 technical efforts within the implementation of
18 SVRS.
19 Q Now, I'd like you to -- I'm going to ask you some
20 questions about the particular document. I'll do
21 my best to describe to you the paragraph that I'd
22 like you to look at and the sentence and ask you
23 some questions about those.
24 On the first page of Exhibit 79, on the very
25 first paragraph, you will see a statement in the

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1 second sentence that says, "New issues have been
2 brought to our attention that directly impact the
3 Government Accountability Board's (GAB)
4 redistricting initiative." Do you see that?
5 A Which paragraph are you referring to?
6 Q It's the very first paragraph, right under the
7 subject line.
8 A I do see that.
9 Q And then the next sentence it says, "Several
10 practical implementation concerns have arisen
11 regarding census blocks conflicting with actual
12 municipal boundaries." Do you see that?
13 A Yes, I do.
14 Q Does that refer to the municipal boundary
15 exceptions that you were just testifying about?
16 A That would be one reason for a municipal boundary
17 exception to occur, correct.
18 Q So the conflict between census blocks and
19 municipal boundaries that are discussed in
20 Exhibit 79 is a subset or an example of the kinds
21 of municipal boundary exceptions you testified
22 about before?
23 A It would be a subset of where that municipal
24 boundary is drawn compared to where that voter
25 actually resides or their latitude and longitude

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1 places them.
 2 Q That's what's being discussed in this particular
 3 memo; is that correct?
 4 A That's part of it.
 5 Q All right. Well, let's take a look at the memo
 6 then. There is a reference, and I'm going to jump
 7 down here to the bottom of that first page, it's
 8 the paragraph that starts out In Wisconsin, the
 9 Census TIGER map files; do you see that?
 10 A Yes, I do.
 11 Q What is a TIGER map file?
 12 A TIGER map file is a shapefile generated by the
 13 census. Census keeps track of -- or generates
 14 numerous different types of shapefiles within
 15 their GIS-based system.
 16 Q And when you say shapefile, what are you referring
 17 to there?
 18 A The shapefile would be the, I guess, technical or
 19 graphical representation of a boundary of some
 20 sort.
 21 Q So the TIGER file then is generated from census
 22 data; is that correct?
 23 A That is correct.
 24 Q And the census data that we're talking about and
 25 the TIGER files that we're talking about in

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1 Exhibit 79 are ones that were generated as a
 2 result of the 2010 census, correct?
 3 A To my knowledge, that is correct.
 4 Q I think there are some passing references to 2000
 5 census data, but what you're dealing with for
 6 redistricting is the 2010 census data, correct?
 7 A That would be correct.
 8 Q Now, it says in that paragraph, same paragraph,
 9 reading on, it says that the census TIGER map
 10 files and demographic information are loaded into
 11 a tool called WISE-LR, which is administered by
 12 the Legislative Technology Services Bureau; do you
 13 see that?
 14 A Yes, I do.
 15 Q What is WISE-LR?
 16 A To my knowledge, WISE-LR is the tool that the
 17 Legislative Technology Services Bureau, or LTSB,
 18 uses for -- or administers to clerks for
 19 generating their ward boundaries.
 20 Q So it is something that's used on the municipal
 21 and county level to generate the ward boundaries?
 22 A That is correct.
 23 Q There is, the next sentence goes on, it states,
 24 "WISE-LR is then used by Wisconsin counties and
 25 municipalities, as well as the state legislature,

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1 to create new districts." Do you see that?
 2 A Yes, I do.
 3 Q I'd like to focus there on the reference to the
 4 term *state legislature*. Do you know whether
 5 WISE-LR was actually used by the state legislature
 6 in 2011 to create the district boundaries in
 7 Acts 43 and 44?
 8 A That I don't know.
 9 Q You did testify earlier, though, that the
 10 boundaries that you received for Acts 43 and 44
 11 from the LTSB were generated from the census data,
 12 correct?
 13 A To my knowledge, that is correct.
 14 Q So that would have been from TIGER files?
 15 A The base files of that, yeah, would have been from
 16 TIGER files.
 17 Q I'd like you to turn to the second page, and the
 18 second full paragraph. And do you see there is a
 19 reference in the first sentence to the TIGER data
 20 from 2010 census; do you see that?
 21 A Yes, I do.
 22 Q And it says it's more accurate in terms of
 23 geography than it was in 2000, correct?
 24 A That is correct.
 25 Q The memo then goes on to say, "However, it still

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1 contains substantial inaccuracies with
 2 administrative boundaries, specifically municipal
 3 boundaries and school district boundaries." Do
 4 you see that?
 5 A Yes, I do.
 6 Q So it's the municipal boundaries that I want to
 7 focus on here and ask you about. The
 8 inaccuracies -- well, let me ask you just to
 9 describe in your own words what are the
 10 substantial inaccuracies with the municipal
 11 boundaries from the TIGER data?
 12 MR. KELLY: Objection, form. You
 13 may answer if you can.
 14 A Specifically, I don't know specifics. You'd have
 15 to look at every municipality in its own to see
 16 where those differences may occur.
 17 Q So those inaccuracies would be specific to each
 18 different municipality; is that correct?
 19 A That would be correct.
 20 Q Generally speaking, what is the -- or can you
 21 generally describe what the nature of the
 22 inaccuracies in the TIGER data are with respect to
 23 municipal boundaries?
 24 A Generally speaking, it would be that where TIGER
 25 data had drawn the municipal boundaries was

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1 different from where the local municipalities or
 2 the local GIS had drawn the municipal boundaries.
 3 Q And the local data is deemed to be more accurate
 4 by GAB; isn't that correct?
 5 MR. KELLY: Objection, form.
 6 A It's deemed to be more accurate by the locals, by
 7 the clerks, county, municipal. We allow them to
 8 make that decision, whether it's more accurate or
 9 not.
 10 Q Now, the memo, again, reading in the same
 11 paragraph, the memo, next sentence goes on to
 12 read, "According to the 2010 Census TIGER/Line
 13 Shapefiles Technical Documentation, the positional
 14 accuracy of the TIGER 2010 data meets a standard
 15 of approximately plus or minus 50 meters," which
 16 is then in parens, "plus or minus 167 feet. This
 17 appears to have been achieved in some cases, but
 18 there are other cases where the data is off by
 19 more than 50 meters." Then continues on, "Even if
 20 lines are within 50 meters, that margin of error
 21 allows for multiple houses to be placed in the
 22 wrong district all along the boundary line." Do
 23 you see that?
 24 A Yes, I do.
 25 Q And is that the, one of the municipal exceptions

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1 that you were talking about before or testified
 2 about before?
 3 A Yes, it would be.
 4 Q Keeping in mind that this is, the memo is dated as
 5 of November 10th, if we look in the next section,
 6 which is captioned Correcting Municipal Boundaries
 7 and Wards, and we look in that second paragraph,
 8 it states, "Based on initial analysis, Rock County
 9 identified approximately 200 addresses that were
 10 placed in the wrong municipality based on the
 11 TIGER 2010 data." Do you see that?
 12 A Yes, I do.
 13 Q Now, how did that come to the attention of the
 14 GAB?
 15 A From my understanding, the Rock County clerk,
 16 county clerk, in conjunction with their local GIS,
 17 did an analysis and contacted Sarah Whitt with
 18 questions around the accuracy of that in
 19 comparison to what their local municipal
 20 boundaries were.
 21 Q All right. Do we know -- or is it -- well, strike
 22 that. Sitting here, do you know, of those 200
 23 addresses that were placed in the wrong
 24 municipality based on the TIGER data, do you know
 25 how many of those addresses, if any, might have

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1 been placed into an incorrect legislative
 2 district, be it an assembly district, senate
 3 district, or congressional district?
 4 MR. KELLY: Objection, form. You
 5 may answer if you can.
 6 A That I don't know.
 7 Q Do you know, of those 200 addresses, how many of
 8 them may have been corrected in the SVRS such that
 9 they have had their legislative district
 10 corrected?
 11 A That I don't know.
 12 Q Is there a way of determining that from the SVRS
 13 database?
 14 A Specifically, no, because I don't know what
 15 specifically those 200 addresses are.
 16 Q If we were to go through a process, that you had
 17 testified before could be done, would we be able
 18 to look at Rock County addresses and make a
 19 determination of how many addresses there are
 20 within Rock County that would have had their
 21 legislative districts corrected?
 22 A Yes, you could do that type of analysis.
 23 Q There is, paragraph goes on -- we won't read it
 24 all -- the paragraph goes on to talk about houses
 25 that are in the city of Janesville but that were

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1 incorrectly placed in the town of Harmony; do you
 2 see that?
 3 A Yes, I do.
 4 Q And then the last few sentences of that paragraph
 5 states, "Obviously, this situation also creates
 6 the likelihood of a shift in the population for
 7 the city of Janesville and town of Harmony under
 8 Act 43, which specifically attributed certain
 9 census blocks to incorrect municipalities." And
 10 it goes on to say, "This situation is repeated in
 11 many other counties, if not all counties." Do you
 12 see that?
 13 A Yes, I do.
 14 Q Do you know the magnitude of the shift in
 15 population for the city of Janesville and town of
 16 Harmony under Act 43?
 17 MR. KELLY: Objection, form. You
 18 may answer if you believe you can.
 19 A I don't know.
 20 Q Is there a way of determining that from the SVRS
 21 database?
 22 A Not that I'm aware of. SVRS only tracks voter
 23 registration, it doesn't track population.
 24 Q Is there a way of determining statewide, whether
 25 from the SVRS or any other database or

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1 information, the implications for the movement of
2 population or shift in population under Act 43?
3 MR. KELLY: Objection, form.
4 A Not that I'm aware of.
5 Q There is that reference at the end of that
6 paragraph that states, "The situation is repeated
7 in many counties, if not all counties." Do you
8 see that?
9 A Yes, I do.
10 Q Again, this is as of November 10th. Has the GAB
11 had an opportunity to look, since November 10th,
12 and see how many counties are affected by this
13 problem?
14 A We were able to conduct an analysis of 16
15 counties, since the time of this memo.
16 Q And that analysis is reflected in a more recent
17 memo, correct?
18 A That is correct.
19 Q That's what I'll refer to as a January 13, 2012
20 memo; is that right?
21 A That's correct.
22 Q How did the GAB determine that it would look at
23 those 16 counties?
24 A The 16 counties that were identified were those 16
25 counties that we received local or county-based

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1 wards from their local or county-based GIS. The
2 only way to compare the data is if you have the
3 data, so the ones that we received at the time of
4 that analysis, we had 16 that we could use for
5 comparison purposes.
6 Q And we'll go through that January 13th memo in
7 just a minute, and I'll have a few questions for
8 you based on that. Since the time that that
9 January 13th memo came out, have you received any
10 data from any additional counties?
11 A Yes, we have.
12 Q How many additional counties have sent you data?
13 A Approximately, I believe we have now 24 counties
14 where we have received ward and school
15 district-based shapefiles from their county or
16 local-based GIS.
17 Q Do you expect to get shapefiles in from all
18 counties in Wisconsin by the time the process is
19 done?
20 A I don't expect us to get it from all counties.
21 Not all counties have a GIS-based system. They
22 rely on other providers for GIS base data.
23 Q Do you know approximately how many counties or do
24 you have an expectation of how many additional
25 counties will submit data to you?

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1 A That I don't know.
2 Q Have you given the counties -- strike that. Has
3 the GAB given the counties a deadline of when they
4 need to transmit any information back to the GAB?
5 A For those, what I'm aware of, is for those that
6 have a February primary, we requested that any
7 ward-based shapefile updates be sent to us as of
8 January 23rd.
9 Q So that would have been last Friday?
10 A Monday. Right?
11 Q Yes, you're right. Monday. Wrong week. And for
12 the areas that are having elections in April, when
13 have you requested they get you any updates?
14 A I'm not aware of a date that has been set for
15 those at this time.
16 Q I'd like you to turn to the next page then, page 3
17 of Exhibit 79. All right. Now, I'd like to draw
18 your attention to the first paragraph, first full
19 paragraph on page 3. Do you see the first
20 sentence that identifies Acts 43 and 44 as having
21 the districts in those maps being built using
22 census blocks?
23 A I do see that.
24 Q And is that a process that you're familiar with?
25 A It is not.

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1 Q The next sentence goes on and states, "The
2 texts" -- "the text of these acts, now in statute,
3 specifies the district boundaries according to
4 individual census blocks." Do you see that?
5 A Yes, I do.
6 Q And is that consistent with your understanding of
7 how the district boundaries are maintained by the
8 GAB?
9 A Can you rephrase that?
10 Q Sure. Is it your understanding, going back to
11 your testimony about the district boundaries,
12 assembly, senate, and congressional district
13 boundaries that were transmitted to the GAB by the
14 LTSB, that those are in fact based on census
15 blocks?
16 A That is correct.
17 Q Now, the memo goes on to say, "For the city of
18 Janesville/town of Harmony example, the statute
19 clearly states that the given assembly district
20 includes the town of Harmony census blocks 3004
21 and 3059," correct?
22 A Yes.
23 Q And is that your understanding of the situation as
24 it was?
25 A Specifically, I don't recall the specifics census

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1 blocks, but I'm assuming this is correct.
 2 Q Were you asked to look at all at that particular
 3 analysis that was done for the city of Janesville,
 4 town of Harmony example?
 5 A I was involved in the process with that.
 6 Specifically, I didn't conduct the analysis myself
 7 though.
 8 Q Going on, the next sentence says, "This is
 9 problematic for enforcement purposes because those
 10 census blocks do not reflect the correct municipal
 11 boundaries and the results of implementing these
 12 incorrect boundaries in SVRS would place voters on
 13 the wrong poll books for each election," correct?
 14 A That is correct.
 15 Q And then it states, "After local clerks make these
 16 corrections, the districts in SVRS would not match
 17 Acts 43 and 44 precisely," correct?
 18 A That is what it says.
 19 Q So now the clerks have gone through and they've
 20 corrected in the SVRS the districts that some of
 21 those voters are in, correct?
 22 MR. KELLY: Objection, form. If
 23 you believe you can answer, you may.
 24 A Specifically to the city of Janesville, town of
 25 Harmony?

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1 Q Generally, with Acts 43 and 44 in the SVRS.
 2 A Generally, they have corrected those.
 3 Q And so the districts as corrected in the SVRS
 4 would then be different than the districts that
 5 were assigned by Acts 43 and 44, correct?
 6 MR. KELLY: Objection, form.
 7 A Not specifically, no. We still use the shapefile
 8 boundaries that are defined in Acts 43 and 44. We
 9 don't modify the senate, assembly, and
 10 congressional district boundaries. What the
 11 locals identifies ward-based boundaries that make
 12 up those senate, assembly, and congressional
 13 districts.
 14 Q But in SVRS as it's corrected, to the extent that
 15 voters have had their assembly, senate, or
 16 congressional districts corrected, those would be
 17 different than the way that they're treated under
 18 Acts 43 and 44, correct?
 19 MR. KELLY: Objection, form.
 20 A Can you rephrase that?
 21 Q Sure. If those voters under Act -- if a voter
 22 under Act 43 or 44 were placed in an incorrect
 23 district, all right, and subsequent to that time
 24 the district to which they're assigned has been
 25 corrected, as part of the process we've been

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1 discussing here, that district, the corrected
 2 district is going to be different than the
 3 district they were placed in by Act 43 and 44; is
 4 that correct?
 5 MR. KELLY: Objection, form.
 6 A That could be a possibility.
 7 Q Is the GAB talking at this point or have they
 8 talked at all about altering or correcting the
 9 boundaries created by Acts 43 and 44 to conform to
 10 the corrected districts under the SVRS?
 11 MR. KELLY: Objection, form.
 12 A Specifically, no, we haven't talked about
 13 adjusting the senate, assembly, and congressional
 14 district boundaries.
 15 Q The next paragraphs down is entitled, or there's a
 16 caption that says GAB Redistricting Initiative in
 17 SVRS; do you see that?
 18 A Yes, I do.
 19 Q So there is a reference, in the second full
 20 paragraph, and I'm looking at the third sentence,
 21 it says, "Clerks will be given exception reports
 22 that will identify voters who may have been put in
 23 the wrong district, and they will be asked to
 24 correct them." Do you see that?
 25 A Yes, I do.

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1 Q Have you created and sent to clerks exception
 2 reports?
 3 A Yes, and those are what I referred to earlier as
 4 the exceptions that the clerks were working
 5 through.
 6 Q Got it. And have the clerks, do they fill out
 7 those exception reports and send them back, or are
 8 these just things that they look at and then use
 9 those as a basis to determine whether they need to
 10 go in and change specific voter information on the
 11 SVRS?
 12 A They don't send them back to us. They correct
 13 those or make that decision and then make those
 14 corrections within the SVRS.
 15 Q Does the GAB still have copies of those exception
 16 reports that were created and sent out?
 17 A The reports themselves are actually live reports,
 18 and they change on a daily basis. So it's, as
 19 they correct the exceptions, those exceptions come
 20 off the report because they're no longer an
 21 exception, and they use that as a tool for them to
 22 help correct any potential voters that have been
 23 placed into the wrong districts.
 24 Q So that's a living document that's being updated
 25 every day basically?

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1 A That is correct. The only report that was sent to
 2 municipalities that was static was when we did the
 3 address conversion, using the USPS standards, some
 4 addresses formats changed, and we sent those
 5 reports for them to evaluate to make sure that
 6 they didn't change the address in an adverse way.
 7 Those were sent to them in Excel format.
 8 Q Is there some way that the GAB has of tracking the
 9 exception reports that have been created and when
 10 things are corrected by the clerks?
 11 A In some cases, yes, that would be true. In other
 12 types of exceptions, I guess it would be
 13 specifically on what type of exception you would
 14 be talking about.
 15 Q What about for the municipal boundary exceptions?
 16 A Specifically with those, yes, we would know which
 17 ones were originally assigned or had a municipal
 18 boundary exception and thus those that have been
 19 changed or corrected since then.
 20 Q Now, the next paragraph down refers to Phase 1 of
 21 the SVRS updates, and you state that they will be
 22 available to clerks on December 1st. Was that the
 23 initial SVRS that was rolled out the first week in
 24 December that you were talking about?
 25 A It was. The actual date turned out to be

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1 December 5th, I believe. It was a Monday.
 2 Q And so that didn't include any of this corrected
 3 information that we're talking about; is that
 4 correct?
 5 A That is correct. Clerks hadn't begun correcting
 6 anything until after that date.
 7 Q Second to last sentence of that paragraph states,
 8 "If a boundary line is in the wrong place in SVRS,
 9 GAB technical staff will need to correct it." Do
 10 you see that?
 11 A Yes, I do.
 12 Q Is that something that's been done?
 13 A No, it has not. Specifically what this is
 14 referring to is district combo boundaries, which
 15 would be a combination of a ward and a school
 16 district. For any changes to those boundary
 17 lines, we have relied on local and county-based
 18 GIS to make those corrections.
 19 Q So that's, the change there from this memo is that
 20 GAB technical staff is not doing it, that's being
 21 left to the local municipalities and counties?
 22 A That is correct at this time.
 23 Q Is there an expectation or an anticipation that
 24 GAB might get involved in that process?
 25 A Yes, actually as the next sentence kind of states.

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1 As part of Phase 2 of redistricting, we're
 2 developing tools for clerks to be able to adjust
 3 boundaries, whether they be a ward boundary or
 4 school district boundary or sanitary district
 5 boundary, after the spring elections.
 6 Q When you say after the spring elections, do you
 7 mean after the elections in April?
 8 A That is correct.
 9 Q Turning to page 4, there is a heading Use of
 10 Corrected Wards in SVRS. There's a reference to,
 11 "Approximately 21 counties thus far have asked
 12 that we use their corrected wards and/or municipal
 13 boundaries in SVRS, rather than the census-based
 14 lines we are getting from the legislature, to
 15 ensure that the lines are placed accurately and
 16 thus voters show up on the correct poll lists."
 17 Do you see that?
 18 A Yes, I do.
 19 Q So as of November 10th, there were 21 counties
 20 that had made that request; is that right?
 21 A There were 21 counties that had made that,
 22 correct.
 23 Q And as of today, how many counties have made that
 24 request?
 25 A Approximately 24 counties.

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1 Q Is there a list of those counties that the GAB
 2 has?
 3 A Yes, there is.
 4 Q There's a reference, the next sentence down, that
 5 states, "Because wards are the building blocks for
 6 all the other representational districts, if we
 7 use the corrected wards, this also corrects the
 8 municipal boundaries, county supervisor,
 9 aldermanic, state senate, state assembly, and
 10 congressional districts." Do you see that?
 11 A Yes, I do.
 12 Q And is that simply the process you were describing
 13 before where a municipal or a county clerk would
 14 make a change to the SVRS and it would make an
 15 associated change to a district?
 16 A No, that's not correct.
 17 Q Okay. Can you describe this for me?
 18 A Yes. So what this is referring to is from the 21
 19 or 24 counties that we received ward-based
 20 shapefiles from their county GIS, wards make up,
 21 as it states, wards make up all of -- it's the
 22 building block for all other districts within
 23 SVRS. So a ward belongs to a specific state
 24 senate, assembly, and congressional district. A
 25 ward belongs to a county sup district, an

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1 aldermanic district. This is referring to those
 2 corrected shapefiles that we received from the
 3 county GIS.
 4 Q What did you do with the corrected shapefiles when
 5 you received them?
 6 A We, as the technical team, did an analysis on them
 7 to make sure that those files are projected in the
 8 correct format, which would be WGS84. If not, we
 9 would provide that feedback back to the county GIS
 10 and have them make those corrections so that we
 11 can have a projection that matches all of the
 12 other districts that are projected or used within
 13 SVRS. After we receive that, we, like we did with
 14 the LTSB-based ward files, upload those into SVRS
 15 and then regenerate district combo assignments for
 16 those voters.
 17 Q So the assignments of the district combos in the
 18 SVRS reflects the corrected wards and the
 19 information that you are receiving, by you, I mean
 20 GAB is receiving from the municipal and the county
 21 clerks?
 22 A That would be correct.
 23 Q There's a plan of action that's referred to then
 24 in the next section; do you see that?
 25 A Yes, I do.

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1 Q The memo states, "It is critical to have the most
 2 accurate boundary lines possible in SVRS, in order
 3 to assure voters of their correct districts, avoid
 4 voter and election confusion, and to have a
 5 manageable work flow for clerks. To reach that
 6 goal, the technical team will use the corrected
 7 districts wherever it is possible to do so." Do
 8 you see that?
 9 A Yes, I do.
 10 Q Now, who is the technical team?
 11 A That would be the team that reports for -- through
 12 me.
 13 Q This is the team then that you are in charge of?
 14 A Correct.
 15 Q It then refers to using the corrected districts
 16 wherever it is possible to do so. What is the use
 17 that's referenced there?
 18 A The use would be, as I stated just previously, the
 19 use of those are the upload of those corrected
 20 ward or school district-based shapefiles from the
 21 county GIS and district combo assignments based
 22 upon those ward-based boundaries.
 23 Q For the SVRS?
 24 A For the SVRS.
 25 Q But those are not being used in any way with

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1 respect to Acts 43 and 44, correct?
 2 A Can you rephrase that?
 3 Q In other words, those are not being used in any
 4 way to change or alter the assembly or senate or
 5 congressional boundaries prescribed by Acts 43 and
 6 44, correct?
 7 A That is correct, yeah, we don't use county GIS
 8 data to change those boundaries. What changes is
 9 the ward-based -- the ward shapefiles that those
 10 voters are assigned to.
 11 Q I'd like to hand you now a document that's been
 12 marked as Exhibit No. 80, and this is the
 13 January 13th memo that we were just talking about.
 14 MS. LAZAR: Do you want to take a
 15 few minutes? Do you need to break?
 16 THE WITNESS: No, I'm good.
 17 Q Before I get into Exhibit 80, I wanted to ask you,
 18 have you been through this redistricting process
 19 before?
 20 A I have not.
 21 Q This is your first time doing it?
 22 A Yes, it is.
 23 Q What kind of training did you receive before -- in
 24 redistricting before going through this process,
 25 if any?

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1 A Specifically in regards to redistricting?
 2 Q Yes.
 3 A I don't have any specific background, training in
 4 redistricting. My background is technology, IT,
 5 project management, not specifically towards
 6 redistricting.
 7 Q So has there been a time before this year that you
 8 ever used the SVRS?
 9 A No, there is not.
 10 Q Or the WISE-LR system?
 11 A I've never used the WISE-LR system.
 12 Q Have you ever used software called autoBound
 13 before?
 14 A I have not.
 15 Q Is that software that you're familiar with?
 16 A It is not.
 17 Q Looking at Exhibit 80 then, is this a document
 18 that you've seen before?
 19 A I have seen this, yes.
 20 Q And this is the January 13th memo that we were
 21 referring to before?
 22 A Correct.
 23 Q There is a reference in the subject line, it says
 24 Redistricting Anomalies - Municipal or Ward
 25 Boundaries; do you see that?

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1 A Yes, I do.
 2 Q And just generally speaking, what is your
 3 understanding of the anomalies that are referred
 4 to in Exhibit 80?
 5 A Specifically what they're referring to there, that
 6 I don't know. I mean, I can imply, I guess, but I
 7 don't know specifically what they're speaking of
 8 anomalies.
 9 Q Have you, within the GAB itself, have you spoken
 10 of any anomalies with respect to redistricting?
 11 A One of the things that we conducted was an
 12 analysis of 16 counties that identified anomalies,
 13 potential anomalies within the difference between
 14 the ward-based shapefiles that we received from
 15 LTSB and those ward-based shapefiles that we
 16 received from county and local GIS.
 17 Q And that's what's referred to in the January 13th
 18 memo, correct?
 19 A I believe so, yeah. Yes.
 20 Q All right.
 21 A On page 4 specifically.
 22 Q Looking on page 2, down toward the bottom, you'll
 23 see a caption that says Redistricting Anomalies;
 24 do you see that?
 25 A Yes, I do.

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1 Q I'd like to actually draw your attention to the
 2 paragraph just before.
 3 A Okay.
 4 Q And the first sentence of that paragraph states,
 5 "Approximately 20 counties have now taken
 6 advantage of the GAB's direction and coordinated
 7 the loading of their more accurate municipal and
 8 boundaries from their county GIS systems into
 9 SVRS." Do you see that?
 10 A Yes, I do.
 11 Q So that's 20 of the 24 counties that you've
 12 received data from?
 13 A Yeah, at the time, like I said, it's an ongoing
 14 process that we're assessing and making sure that
 15 the county GIS data we can use, which is why I
 16 previously, in the November 10th memo, it had a
 17 different number. You know, as counties request
 18 us to use their local GIS data, we have to take --
 19 we have to ensure that that data is going to work
 20 within the SVRS system. So when I stated 24
 21 counties, that's how many right now that we're
 22 working with to implement into the SVRS.
 23 Q So this is just a snapshot in time, in other
 24 words?
 25 A It's just a snapshot in time.

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1 Q I'm just looking through this because I note that
 2 quite a bit of the information in this is a rehash
 3 or same information that's contained in the
 4 earlier memo.
 5 If you look at page 3, there is a heading
 6 that states Accuracy of TIGER and WISE-LR Maps; do
 7 you see that?
 8 A Yes, I do.
 9 Q And in the first full paragraph, the last couple
 10 of -- the last two sentences, the second to the
 11 last sentence talks about exceptions such as
 12 voters who appeared on the legislative maps to be
 13 in one district but actually live in a different
 14 district. And the next sentence states, "This
 15 also became apparent during the 2011 recall
 16 elections where addresses that were challenged
 17 using the legislative maps were then overturned by
 18 GAB based on the more accurate information in
 19 Statewide Voter Registration System." Do you see
 20 that?
 21 A Yes, I do.
 22 Q Was that a process that you were involved with at
 23 all?
 24 A No, it is.
 25 Q And it's because the recall elections happened

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1 before you started with the GAB?
 2 A That is correct.
 3 Q Since the time that you started with the GAB, have
 4 you been asked to go back and take a look at any
 5 of those challenges or how that issue came up in
 6 the context of the recall elections?
 7 A No, I have not.
 8 Q Do you know whether the GAB maintained any kind of
 9 list or log or report of exceptions that were
 10 identified as part of the recall elections?
 11 A That I don't know.
 12 Q If you jump down to the end of the -- toward the
 13 end of the page, there is -- the last two
 14 sentences of that paragraph state, "For most of
 15 the state, SVRS contains the GIS shapefiles of the
 16 district and ward maps exclusively from the
 17 WISE-LR maps." Do you see that reference there?
 18 A Yes, I do.
 19 Q And then it goes on to state, "For about one-third
 20 of the state, SVRS contains GIS shapefiles from
 21 county or municipal GIS personnel, which are more
 22 precise than the WISE-LR maps and can also be
 23 loaded into SVRS." Do you see that?
 24 A Yes, I do.
 25 Q And as I understand that statement in the context

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1 of your previous testimony, and please correct me
 2 if I'm wrong, it's about one-third of the counties
 3 in the state that you expect will give you more
 4 accurate county or municipal GIS data?
 5 A Correct, approximately one-third.
 6 Q And would that be about where the number 24 comes
 7 from that you were using?
 8 A That's correct.
 9 Q Because there are 72 counties in Wisconsin?
 10 A That's correct.
 11 Q I just want to make sure I understand and we're on
 12 the same page here.
 13 If you turn to page 4, there is a heading
 14 Reports and Analyses of Municipal and Ward
 15 Boundaries Anomalies; do you see that?
 16 A Yes, I do.
 17 Q And what does the use of the word *anomalies* mean
 18 there? Strike that question. What does the use
 19 of the word *anomalies* refer to there?
 20 MR. KELLY: Objection, form.
 21 Q Generally.
 22 A Generally speaking, as part of the analysis that
 23 this refers to, this is actually the analysis that
 24 I conducted, anomalies would refer to those voters
 25 that were placed into an incorrect ward in

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1 comparison of the county-based GIS data to the
 2 LTSB-based GIS data.
 3 Q So this, and by this I mean the section here, the
 4 Reports and Analyses of Municipal and Ward
 5 Boundaries Anomalies, that appears on page 4 of
 6 Exhibit 80, this is an analysis that you
 7 performed?
 8 A That is correct.
 9 Q So let's take a look at this then. The second
 10 full paragraph, it states, "Based on initial
 11 analysis, Rock County (which at the time relied
 12 exclusively on GIS shapefiles of the district and
 13 ward maps from WISE-LR) reported identifying
 14 approximately 200 addresses that were placed in
 15 the wrong municipality based on the TIGER 2010
 16 data." Do you see that?
 17 A Yes, I do.
 18 Q And that's the same statement I think that we had
 19 seen in the November 10th memo, correct?
 20 A Correct.
 21 Q Was there additional analysis that you had done
 22 for Rock County as of the time of the January 13th
 23 memo that you hadn't previously done?
 24 A Specifically to these 200 addresses, no.
 25 Rock County was included in our analysis of the

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1 ward comparisons. What we actually learned from
 2 that comparison is that Rock County GIS had not
 3 yet corrected those ward-based boundaries.
 4 Q Have they done so since that time?
 5 A They have provided us updated ward boundaries for
 6 most municipalities in Rock County.
 7 Q So these 200 addresses that are referred to here,
 8 if you knew what those addresses were, you could
 9 go into the SVRS and they should be updated or
 10 corrected at this time then?
 11 A If I knew what those 200 addresses were, we could
 12 do an assessment to see if they had been
 13 corrected.
 14 Q Your understanding, though, is they should have
 15 been corrected by this time because this process
 16 has been performed for Rock County?
 17 A That would be correct.
 18 Q The next sentence, this is the second sentence of
 19 that second full paragraph, states, "Rock County
 20 provided a specific example of some corrections to
 21 municipal boundaries that directly conflict with
 22 census blocks and the specific statutory language
 23 of Acts 43 and 44, affecting state assembly, state
 24 senate, and congressional districts." Do you see
 25 that?

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1 A Yes, I do.
 2 Q Do you know what the specific statutory language
 3 of Acts 43 and 44 are that are referred to here?
 4 A No, I do not.
 5 Q Do you know who prepared this particular summary
 6 of the analyses that you performed?
 7 A That I do not know. I -- somebody at GAB.
 8 Q And there is -- here there's a reference to the
 9 town of Harmony and the city of Janesville,
 10 correct?
 11 A That is correct.
 12 Q Now, there was a graphic representation of the
 13 anomaly that was prepared; isn't that correct?
 14 A Yes, there was. That was prepared by the local
 15 GIS.
 16 Q I'm going to hand you a copy of a document that we
 17 will mark as 87.
 18 (Exhibit No. 87 marked for
 19 identification)
 20 Q Mr. Meyer, I've handed you a document that the
 21 court reporter has marked as Exhibit No. 87. Do
 22 you have that in front of you?
 23 A Yes, I do.
 24 Q Is Exhibit 87 a graphic representation of the
 25 discrepancy or anomaly that's described in the

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1 analysis on page 4 with respect to the town of
2 Harmony and the city of Janesville?
3 A Yes, it is.
4 Q And who prepared Exhibit 87?
5 A We received Exhibit 87 from the county clerk and
6 the county GIS.
7 Q Is it your understanding then that Exhibit 87 was
8 prepared by someone associated with Rock County?
9 A That is correct.
10 Q Now, there's a reference in the analysis paragraph
11 of Exhibit No. 80 that states, "In this case, the
12 municipal boundary between the town of Harmony and
13 the city of Janesville was approximately 0.1 mile
14 off (528 feet) in the census data. This caused
15 census blocks containing nine houses that are in
16 the city of Janesville to be incorrectly placed in
17 the town of Harmony." Do you see that statement?
18 A Yes, I do.
19 Q So now, if we look at Exhibit 87, can you identify
20 for me the nine houses that were -- that are in
21 the city of Janesville and that were incorrectly
22 placed in the town of Harmony?
23 A Specifically the nine houses, it refers to the
24 boundary in this area.
25 Q And because we'll need to describe that for the

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1 record here because the court reporter --
2 A I'm sorry.
3 Q That's okay. She just can't take down gestures or
4 where you're pointing. It gets a little stilted
5 sometimes, but we'll do our best. Are those
6 located within certain census blocks that are
7 depicted on Exhibit 87?
8 A They're depicted, yeah, in census blocks 3095 and
9 3004.
10 Q So the census data, the TIGER 2010 data, placed
11 those nine houses that are at issue within the
12 town of Harmony, correct?
13 A That is correct.
14 Q So under Acts 43 and 44, those nine houses are
15 treated as being in the town of Harmony, correct?
16 MR. KELLY: Objection, form.
17 A Specifically Acts 43 and 44, that I don't know.
18 Q In fact, according to the Rock County clerk's
19 data, those houses are actually in the city of
20 Janesville, correct?
21 A According to the Rock County clerk, that is
22 correct.
23 Q Do you know whether those houses -- strike that
24 question. Do you know whether the Rock County
25 clerk has now updated the SVRS so that those

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1 houses, those addresses and the voters who live in
2 them have had their -- have had a correction made
3 to the assembly, senate, and congressional
4 districts in which they live?
5 MR. KELLY: Objection, form.
6 A Specifically to those nine houses, I'm not aware
7 if they've made those corrections.
8 Q Do you know if the Rock County clerk has made any
9 corrections to the SVRS database with respect to
10 correcting addresses of voters in Rock County?
11 A Specifically at this time, no, I don't know if
12 they have gone through and evaluated their
13 exceptions and corrected things.
14 Q I note -- I'm not going to mark them here as
15 exhibits, unless we need to, and I could do it. I
16 note that there were some additional graphic
17 representations that were made for an area of
18 La Crosse. Have you seen those before?
19 A Yes, I have.
20 MR. KELLY: Objection, form.
21 MR. POLAND: All right. I mean, if
22 you want, I can mark them and put them in
23 front of him if you would prefer.
24 MR. KELLY: I mean, if you're going
25 to ask him any questions about them, I think

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1 that's probably the best way to go, because
2 otherwise, I mean, you're asking him about a
3 graphical representation about something he's
4 not seeing.
5 MR. POLAND: That's fair, Dan. I
6 was just going to ask if any others have been
7 created. I'll just ask that question.
8 Q In addition to any graphical representations of
9 these discrepancies, anything in addition to the
10 town of Harmony and city of Janesville one that we
11 looked at in Exhibit 87 and graphical
12 representations of the La Crosse area, do you know
13 of any other graphical representations of
14 discrepancies between municipal boundaries and
15 ward boundaries that have been created?
16 A Yes, I'm aware of other, I guess, pictures similar
17 to the Rock County example that depict some
18 examples of those anomalies.
19 Q And what specific geographic areas have visual
20 images or pictures been created for?
21 A We've -- I've created examples in the city of
22 La Crosse, or La Crosse County, Dane County, and
23 Monroe County.
24 Q Would it be possible for each area where there is
25 a discrepancy to be able to create the same kind

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1 of graphical representations that you've created
 2 for La Crosse and Dane County and Monroe County?
 3 A Can you repeat that?
 4 MR. POLAND: Can you read the
 5 question back.
 6 (Question read)
 7 A Yes, that would be technically possible.
 8 Q In that same paragraph, again, this is the second
 9 paragraph on page 4 of Exhibit 80, there's the
 10 statement, this is the last, the second to last
 11 sentence, "Obviously, this situation also creates
 12 the likelihood of a shift in the population for
 13 the city of Janesville and town of Harmony under
 14 Acts 43 and 44, which specifically attributed
 15 certain census blocks to incorrect
 16 municipalities." Do you see that sentence?
 17 A Yes, I do.
 18 Q What is meant there by shift in the population, if
 19 you know?
 20 A That I don't know.
 21 Q Now, the next paragraph down, there's a reference
 22 to LTSB conducting a limited analysis of 19
 23 counties, comparing the circumference of municipal
 24 boundaries from the WISE-LR maps to circumference
 25 of municipal boundaries in county shapefile maps,

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1 as they relate to legislative and congressional
 2 districts. Do you see that?
 3 A Yes, I do.
 4 Q Are you familiar with that analysis that LTSB
 5 performed?
 6 A I'm familiar with the analysis, yes.
 7 Q Do you -- did you do any kind of review of their
 8 analysis at all?
 9 A LTSB provided us a limited summary of what their
 10 analysis was. I believe it was like a one or
 11 two-page document. Aside from that, we did have a
 12 review of that summary with LTSB.
 13 Q This memo at least states that that LTSB analysis,
 14 and I'm reading again here from page 4, quote,
 15 concluded that 4,204 voters were affected by
 16 incorrect municipal boundaries, 1,071 of which
 17 likely changed assembly districts, and 66 of which
 18 likely changed congressional districts. Do you
 19 see that?
 20 A Yes, I do.
 21 Q Is that a conclusion that you're familiar with?
 22 A It's a conclusion that I'm -- that LTSB made based
 23 upon their analysis.
 24 Q Did you discuss that conclusion with anyone at
 25 LTSB?

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1 A We did have a meeting with them to review their
 2 analysis at a high level, specifically to the
 3 4,204 voters. For those that changed assembly
 4 districts, we did not get into those type of
 5 details.
 6 Q When did you meet with LTSB to discuss that
 7 analysis?
 8 A It was in December, I believe.
 9 Q Was it before the SVRS was released that first
 10 week in December or was it after that time?
 11 A It was after that time.
 12 Q Were you able to verify that limited analysis that
 13 LTSB conducted?
 14 A Can you restate that?
 15 Q Sure. Were you able to determine whether that
 16 limited analysis that LTSB conducted was in fact
 17 correct?
 18 A From the data that we were given from LTSB, we
 19 weren't able to conduct whether it was correct or
 20 not. We didn't have enough data to make that type
 21 of a decision. We relied on their expert
 22 feedback.
 23 Q Have you, since that time of that meeting this
 24 December, have you gone back and tried to make any
 25 kind of a determination whether that analysis that

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1 LTSB performed was in fact correct?
 2 A We made some assumptions with it based upon our
 3 own analysis that we did with 16 counties. We
 4 used the LTSB numbers kind of as a guideline to
 5 make sure that, you know, are they doing their
 6 analysis right, are we doing our analysis right,
 7 just to ensure that there's some kind of
 8 crosscheck there.
 9 Q Looking for consistency between the two
 10 approaches?
 11 A Some consistency or some type of pattern or
 12 something like that just to ensure that the
 13 analysis is being done correctly.
 14 Q So has there been anything that you know of that
 15 has been done since the time LTSB performed that
 16 limited analysis to confirm whether 1,071 voters
 17 likely changed assembly districts?
 18 A I'm not aware of anything that was done.
 19 Q Are you aware of anything that was done to confirm
 20 whether 66 voters changed congressional districts?
 21 A I'm not aware of anything that was done.
 22 Q The next paragraph then refers to the analysis of
 23 16 counties that you performed; is that correct?
 24 A That is correct.
 25 Q When did you perform that analysis?

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1 A I performed that analysis end of December time
2 frame.
3 Q Before the new year?
4 A If I recall, yes.
5 Q Had you working over the holidays?
6 A Yep, I worked over the holidays.
7 Q What did you do specifically to perform that
8 analysis of 16 counties?
9 A The specific steps that we took to perform that
10 analysis, from the ward-based shapefiles that we
11 received from LTSB and the county-based shapefiles
12 that we -- or ward-based shapefiles that we
13 received from the county GIS, we compared those
14 two shapefiles along with the geocoded addresses
15 of those voters in those counties, and then
16 compared that to the senate, assembly,
17 congressional districts boundaries that were
18 provided to us by LTSB, to identify any types of
19 anomalies that may occur.
20 Q And the results of that analysis that you
21 performed are then shown in the paragraphs
22 numbered 1 through 5; is that correct?
23 A That is correct.
24 Q So it was your conclusion in performing that
25 analysis, and I'm looking at paragraph number 2

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1 here, that 1,601 registered voters were placed in
2 the wrong assembly district in the WISE-LR maps,
3 correct?
4 A That is correct.
5 Q And that would have been under Act 43, correct?
6 A Not specifically. I don't know what Act 43
7 pertains to as far as --
8 Q Okay. Act 43 pertains to assembly and senate
9 districts, and Act 44 pertains to congressional
10 districts.
11 A Then that would be correct.
12 Q And paragraph 3, the conclusion is that 902
13 registered voters were placed in the wrong senate
14 district in the WISE-LR maps, correct?
15 A That is correct.
16 Q And then paragraph number 4, 12 registered voters
17 were placed in the wrong congressional district in
18 the WISE-LR maps, correct?
19 A That is correct.
20 Q Now, what kind of output or results in terms of
21 computer generated or written results were
22 prepared as part of this analysis?
23 A We generated an overall document that listed, it's
24 more summary level, of -- and this is kind of a
25 snapshot of what those were. We also provided

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1 detailed data on which voters were impacted, the
2 number of voters impacted by the differences
3 between the county-based shapefiles and the LTSB
4 shapefiles, and those were generated and provided
5 in an Excel spreadsheet format. We also provided
6 snapshot examples, pictures depicting some
7 examples of where some of those anomalies may be
8 occurring.
9 Q So if we were to get that output, would we be able
10 to tell, for example, where the 1,601 registered
11 voters are located who were placed in the wrong
12 assembly district?
13 MR. KELLY: Objection, form.
14 A Yes, you would be able to.
15 Q And the same thing is true with the 902 registered
16 voters who were placed in the wrong senate
17 district?
18 MR. KELLY: Objection, form.
19 A Yes, that is correct.
20 Q And so if we saw the output from that analysis you
21 conducted, we would also be able to determine
22 where the 12 registered voters live who were
23 placed in the wrong congressional district?
24 MR. KELLY: Objection, form.
25 A Yes, that is correct.

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1 Q So we would be able to then go back and tell which
2 congressional district they were placed in under
3 the WISE-LR maps and then we would be able to see
4 which congressional district they were placed in
5 if the county GIS shapefiles were used?
6 A Yes, that is correct.
7 Q Is there any information, other than what is
8 contained in the spreadsheet that you generated as
9 part of your study, that would be needed to
10 determine the districts that these voters who are
11 identified here, in these five paragraphs, were
12 under, located under the WISE-LR maps versus where
13 they are located using the county GIS shapefiles?
14 A Can you rephrase that?
15 Q Is there anything -- strike that question. Do the
16 files, whether it's the spreadsheet or whatever it
17 is that you had generated as part of this study,
18 things that have already been created, does that
19 contain all the information that would be
20 necessary to make the determinations about where
21 those voters are located, the ones who are
22 referred to in the five numbered paragraphs here?
23 A Yes, they would.
24 Q Does the spreadsheet that you created, does that
25 contain the information about which districts

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1 these particular voters were originally assigned
2 to?
3 MR. KELLY: Objection, form.
4 A Originally assigned to referring to the LTSB --
5 Q Under the WISE-LR maps.
6 A Under the WISE-LR. Yes, it does pertain to that.
7 It has both the new district -- or both the
8 district that they belong to using the county GIS
9 map and the district they belong to using the
10 WISE-LR map.
11 Q Since the time that you conducted that 16-county
12 analysis, have you conducted any analyses of any
13 additional counties?
14 A No, I have not.
15 Q Do you know which eight counties of the 24 that
16 you expect to give you their county GIS or
17 municipal GIS shapefiles, which ones still have
18 to -- have yet to submit that to you?
19 A Specifically, I don't know off the top of my head,
20 no.
21 Q Of the 16 counties that you had performed your
22 analysis on, do you know was Milwaukee County
23 included in that?
24 A Milwaukee was not included in that.
25 Q What about Racine, was Racine included?

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1 A Racine County was not included in that.
2 Q What about Kenosha?
3 A Kenosha County was not included in that.
4 MR. POLAND: Let's take about a
5 five-minute break.
6 (Recess)
7 MR. POLAND: Why don't we go back
8 on.
9 By Mr. Poland:
10 Q Mr. Meyer, when we ended, I was asking you about
11 your analysis of 16 counties that is referred to
12 in Exhibit 80. Do you recall we talked about
13 that?
14 A Yes, I do.
15 Q Did the 16 counties that you analyzed include
16 Brown County or was that not included in the
17 analysis?
18 A Brown County, I don't recall.
19 Q Is Brown County a county that you expect would
20 provide you with county GIS shapefiles for
21 district and ward maps?
22 A That I don't know.
23 Q What about Waukesha County, was that included in
24 the analysis?
25 A Waukesha County was not in the analysis.

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1 Q Do you know whether Waukesha County intends to
2 submit county GIS shapefiles for district and ward
3 maps?
4 A Yes, they have.
5 Q Oh, they have already done it?
6 A Yes, they have.
7 Q And what about Outagamie County, was that included
8 in your analysis of 16 counties?
9 A I don't recall.
10 Q Have they submitted county GIS shapefiles for
11 district and ward maps to you?
12 A That I don't recall either.
13 Q Or do you know whether they intend to?
14 A That I don't know.
15 Q Wanted to ask you a slightly broader question, and
16 that is, in the process of geolocating voters, are
17 there some imperfections in that process itself?
18 A Can you clarify imperfections?
19 Q Yeah. And I'll give you the specific context.
20 There was a newspaper article that appear in the
21 Milwaukee Journal Sentinel that talked about some
22 voters being assigned to Africa or something like
23 that. Are there imperfections in the process of
24 geolocating voters that could lead to their
25 addresses being in different states or countries

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1 even?
2 A There are -- this is what we term a geocode
3 exception. Specifically, I know what article
4 you're referring to. For those cases, those
5 addresses actually did not receive a geocode at
6 all. So by default, the service geocodes them at
7 the center of the earth, which is why they're off
8 the coast of Africa. Those are all corrected or
9 will be corrected as part of that process for
10 ensuring that those addresses have an accurate
11 correct geocode.
12 Q Who assigns them the center of the earth location,
13 who is it? Who does that?
14 A That was the Bing --
15 Q The Bing service did that?
16 A -- service. Correct.
17 Q Got it. Is that a default with geocoders, that
18 they would do that, or that's just particular to
19 the Bing service?
20 A It's particular to, yeah, the way we received it
21 back. I'm not sure. I can't speak to other
22 services.
23 Q I'd like to ask you about the categories now that
24 I've identified in Exhibit 86, which is the
25 deposition notice. It's on page 3 of the notice

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1 itself. And so you'll see that there are seven
2 categories that are identified there?
3 A Yes.
4 Q The first category identifies any documents,
5 communications or data regarding the GAB's
6 projection for the timing or substance of a final
7 resolution of the anomalies identified in the
8 GAB's November 10, 2011 and January 13, 2012
9 memoranda attached hereto. Do you see that?
10 A Yes, I do.
11 Q And we talked a little bit here this morning about
12 expectations, the timing, when you might have a
13 final resolution of those discrepancies or
14 anomalies, correct?
15 A That is correct.
16 Q What I'm trying to do is determine whether what
17 might be in existence that would speak to those
18 issues about the timing of the substance of the
19 final resolution. Can you identify for me general
20 categories of documents, communications or data
21 that might speak to that?
22 A That I don't recall.
23 Q Do you know are there memos that have been created
24 or -- I don't know what else might be created,
25 that's why I'm asking the questions -- something

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1 that might have been created that would speak to
2 those issues?
3 A That I don't know.
4 Q How were the -- strike that. Who was involved in
5 the discussion about trying to have this process
6 done by February 1st, for the counties that are
7 having primary elections, then by mid-March for
8 all the April elections?
9 A Who's been involved in that process has been the
10 implementation team for redistricting project
11 within SVRS.
12 Q Who's on the implementation team?
13 A Specifically?
14 Q Yes.
15 A That would be myself, Sarah Whitt, Adam Harvell,
16 Nat Robinson, Shane Falk. And that's all I
17 recall.
18 Q Were there discussions with other members of the
19 GAB itself or others, such as Kevin Kennedy's
20 name, for example, appears on the January 13th
21 memo, discussions with anyone else at the GAB
22 about the timing or what the substance might be of
23 a final resolution of those discrepancies?
24 A That I don't know.
25 Q All right. I'd like to turn your attention to the

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1 second category of matters that are identified in
2 the notice. That asks about estimates of the
3 number of people affected or potentially affected
4 by the misalignment of municipal boundaries and
5 legislative or congressional districts, including
6 all communications to or from GAB regarding this
7 misalignment of municipal boundaries and
8 legislative or congressional districts. Do you
9 see that?
10 A Yes, I do.
11 Q What kind of documents or data or information
12 exists with respect to that particular topic?
13 Just talking generally.
14 A Generally, that would refer to the 16-county
15 analysis that we conducted. As far as
16 communications, as what I'm aware of, is what
17 memos have been sent out that are in front of us
18 now.
19 Q And then we had talked a little bit this morning
20 about some of the reports that were issued or
21 reports that might be able to be created to
22 identify people who were affected by the
23 corrections to the locations and the district
24 assignments, correct?
25 A Can you rephrase that?

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1 MR. POLAND: Can you read it back,
2 please.
3 (Question read)
4 A That could be something that could be generated,
5 correct.
6 Q Do you have any idea when or expectation, I should
7 say, when another similar analysis or another
8 analysis similar to the analysis you performed for
9 the 16 counties might be performed?
10 A That I don't know.
11 Q Have you been asked to do any kind of an updated
12 analysis of those, that 16-county analysis you
13 performed?
14 A I have not been asked to.
15 Q Do you know who GAB has communicated with about
16 the discrepancies or anomalies in the municipal
17 ward boundaries?
18 MR. KELLY: Besides his lawyers?
19 Q Not in addition to -- well, yeah, let's set
20 lawyers to the side for the moment. Just talking
21 about the -- and you can also exclude county
22 clerks, because you've already testified about
23 communications with county clerks. Is there
24 anyone else that GAB has communicated with
25 regarding the discrepancies?

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1 A That I don't know.
 2 Q Have you communicated with anyone other than
 3 county clerks and people within the GAB about
 4 those discrepancies?
 5 A No, I have not.
 6 Q Have you communicated -- I'm just going to ask a
 7 little bit of fact of communication. Have you
 8 communicated with any lawyers about the
 9 discrepancies in municipal and ward boundaries?
 10 MR. KELLY: Other than the GAB's
 11 lawyers.
 12 A No, I have not.
 13 Q And obviously you've communicated with the lawyers
 14 for the defendants here in preparation for your
 15 deposition, correct?
 16 A Correct.
 17 Q Did you communicate with any lawyers for, whether
 18 representing the GAB or anyone else, before, let's
 19 say before January 1st, regarding the anomalies or
 20 the discrepancies in the municipal and ward
 21 boundaries?
 22 A Aside from the GAB attorneys, no, I have not.
 23 Q And when we say GAB attorneys, we're talking about
 24 the in-house --
 25 A The in-house staff, correct.

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1 Q Do you know whether estimates of the number of
 2 people affected or potentially affected by these
 3 discrepancies or anomalies in the municipal and
 4 ward boundaries has been transmitted to any
 5 members of the legislature?
 6 A That I don't know.
 7 Q All right. I'd like to go to the third category
 8 of -- or third paragraph describing matters in the
 9 notice, and that is communications between GAB and
 10 anyone else regarding the causes and effects of
 11 the misalignments in the case of legislative or
 12 congressional districts. Do you see that?
 13 A Yes, I do.
 14 Q And do you know of any such communications?
 15 A Aside from clerks and GAB staff and attorneys, no,
 16 I am not aware of any.
 17 Q All right. Paragraph number 4 identifies any
 18 materials related to estimates or discussions of
 19 the total population of the areas affected by the
 20 misalignment of municipal boundaries and
 21 legislative and congressional districts, and the
 22 effects this has or may have on the respective
 23 population of affected or potentially affected
 24 legislative and congressional districts. Do you
 25 see that?

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1 A Yes, I do.
 2 Q Are you aware of any such materials?
 3 A I'm not aware of any such materials.
 4 Q This would be documents or data, communications.
 5 I mean, it's intended to be comprehensive when we
 6 refer to materials. You're not aware of any such
 7 materials?
 8 A Referring to total population of areas, I'm not
 9 aware of any such materials.
 10 Q Paragraph number 5 -- actually, let me ask you
 11 another question. Does GAB maintain any
 12 population data in any of the data sets -- or
 13 databases that it uses for redistricting purposes?
 14 A For the purposes of redistricting, no, we don't
 15 maintain population data.
 16 Q Do you maintain -- does GAB maintain population
 17 data for other purposes?
 18 A We maintain total population data at a municipal
 19 level for purposes of generating, you know,
 20 different types of communications or -- for other
 21 things but not related to redistricting.
 22 Q All right. Paragraph number 5, materials -- asks
 23 for materials regarding any registered voters
 24 whose geolocation in the SVRS places or may place
 25 them in a different district than the district

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1 established for them under the face of Acts 43 and
 2 44. Do you see that?
 3 A Yes, I do.
 4 Q And we've talked about some of those kinds of
 5 materials this morning, correct?
 6 A Yes, we have.
 7 Q So for example, we talked about the fact that the
 8 SVRS itself has been updated or revised to reflect
 9 new district assignments based on corrections from
 10 the county or municipal clerks, correct?
 11 A Can you repeat that?
 12 (Question read)
 13 A Yes, we did discuss that.
 14 Q And we talked about the conclusions that you
 15 reached, at least preliminarily, in the analysis
 16 of 16 counties that you performed that's reflected
 17 in the January 13th memo, correct?
 18 A That's correct.
 19 Q Is there anything else that currently exists that
 20 you know about, whether it's in the form of
 21 memorandum or a report or an e-mail communication,
 22 that specifically addresses the matter identified
 23 in paragraph 5?
 24 A There's nothing else that I'm aware of.
 25 Q Now, before I get to paragraph number 6, I wanted

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1 to take you back to Exhibit 80, that's the
 2 January 13th memo. And I'd like you to look at
 3 page 5 please. There's a heading that says,
 4 states, Districts Created by Acts 43 and 44 and
 5 Conflict with Act 39. Do you see that?
 6 A Yes, I do.
 7 Q I'd like to draw your attention to the second full
 8 paragraph under that heading. That paragraph
 9 reads, "After the GAB and/or local clerks make
 10 these corrections, the districts in SVRS may not
 11 match Acts 43 and 44 precisely. In addition,
 12 these corrections also require splitting census
 13 blocks, which may conflict with Act 39's
 14 prohibition on splitting census blocks," and then
 15 it has a number of citations to Wisconsin
 16 Statutes. Do you see that language?
 17 A Yes, I do.
 18 Q There is a reference in there to corrections, and
 19 that's what I wanted to ask you about now. Do you
 20 know of any discussions that GAB has had with
 21 anyone about corrections that are identified in
 22 that paragraph?
 23 A That I don't know.
 24 Q Do you know if GAB's created any kind of analysis
 25 to arrive at that conclusion?

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1 A Not that I'm aware of.
 2 Q And do you know whether GAB has had any
 3 discussions, either internally or externally, with
 4 anyone about any kind of corrective legislation?
 5 A That I'm not aware of.
 6 Q All right. The last category that's -- or last
 7 matter identified in paragraph 7 asks about the
 8 communications -- or any communications with any
 9 legal counsel other than GAB's own counsel, which
 10 is the DOJ and Reinhart, about the issues
 11 identified in the two exhibits that we've looked
 12 at here today, Exhibit 79 and 80. Are you aware
 13 of any such communications?
 14 A I'm not aware of any such communications.
 15 MR. POLAND: Let's take a break for
 16 just a second here.
 17 (Short recess)
 18 MR. POLAND: Mr. Meyer, we don't
 19 have any further questions for you at this
 20 time. Thanks very much for coming in today.
 21 I appreciate it.
 22 MR. HASSETT: I'll only be a couple
 23 hours. No, kidding. Done.
 24 MR. KELLY: I have some. I'll be
 25 done by 1:00.

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EXAMINATION

1 By Mr. Kelly:
 2 Q Mr. Meyer, I'd like to back up to the beginning as
 3 it were. We're talking about census data. What
 4 do you know about census data accuracy with
 5 respect to their maps?
 6 A In respect to the census data maps, I'm aware it's
 7 accurate up to plus or minus 50 meters.
 8 Q That's about 167 feet, plus or minus?
 9 A Plus or minus.
 10 Q So when we're talking about accuracy plus or minus
 11 167 feet, that means that given where the line
 12 appears to be on a map, the actual place for that
 13 line might be 167 feet to the right or 167 feet to
 14 the left, right?
 15 MR. POLAND: Object to the form of
 16 the question.
 17 A Right.
 18 Q And so that spans an area of approximately
 19 334 feet, approximately equal to a football field;
 20 yes?
 21 MR. POLAND: Object to the form.
 22 A Not doing the math, assuming your math is correct,
 23 that would be correct.
 24 Q Sure. Let's just check my math real quickly. 167
 25

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1 times two, 334. Football field, approximately
 2 100 yards, 300 feet. So we're talking about
 3 approximately a football field?
 4 A Correct.
 5 Q So whenever we look at a line in a TIGER file,
 6 what we're looking at is the line is somewhere on
 7 that football field, right?
 8 MR. POLAND: Object to form.
 9 A That would be correct.
 10 Q But we're not sure exactly where?
 11 A That would be correct.
 12 Q Now, when the municipalities build their wards in
 13 the WISE-LR system, they're working off of these
 14 TIGER lines provided by the census; is that right?
 15 A That is my understanding, correct.
 16 Q And those would be the lines that have an accuracy
 17 of getting at least in the right football field?
 18 A That would be correct.
 19 Q So they build their wards by conglomerating
 20 together one or more census blocks, and they call
 21 that a ward?
 22 MR. POLAND: Object to the form of
 23 the question.
 24 A Can you rephrase that?
 25 Q Sure. When the municipalities go into WISE-LR to

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1 create their wards, what they're doing is they're
 2 picking certain census blocks and they're saying,
 3 essentially, we're going to call these census
 4 blocks a ward; is that about right?
 5 MR. POLAND: Object to form.
 6 A I'm not specifically aware of their process. I
 7 would assume that that is what they are doing,
 8 correct.
 9 MR. POLAND: And then I'll add the
 10 objection foundation.
 11 Q But the wards are built out of census blocks, as
 12 far as you know?
 13 A That is correct.
 14 MR. POLAND: Object to form.
 15 Q So now, when they're complete, when they're done
 16 building those wards, is the LTSB able to create,
 17 for the GAB's use, shapefiles for the assembly,
 18 senate, and congressional districts?
 19 A Yes, the LTSB provided us senate, assembly, and
 20 congressional district shapefiles.
 21 Q And those shapefiles incorporate the wards as they
 22 were assigned by the municipalities?
 23 MR. POLAND: Object to the form,
 24 foundation.
 25 A That is my understanding.

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1 Q So now, I want to explore where these errors slash
 2 anomalies come from, when we're talking about
 3 boundary exceptions. I want to explore how we
 4 find out about those and what data is used to
 5 identify them. So if you could walk me through
 6 that process. And let's say we're starting with
 7 the municipalities having used WISE-LR to build
 8 their wards. How do they then determine that
 9 there's an exception?
 10 A In regards to them building those boundaries using
 11 WISE-LR, from my understanding they go to their
 12 local GIS and look at the differences between the
 13 local GIS has for the boundary and what was
 14 defined as that municipal boundary in WISE-LR.
 15 Q So are they overlaying the shapefiles from the
 16 WISE-LR system on top of their own GIS map?
 17 A That I don't know.
 18 Q Are those the two data sets that they're
 19 comparing?
 20 MR. POLAND: Object to the form and
 21 foundation.
 22 A That I don't know. I would assume that that's
 23 what they were doing.
 24 Q They're comparing something, right?
 25 MR. POLAND: Object to form and

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1 foundation.
 2 A That's my understanding.
 3 Q And what they're comparing tells them that there
 4 are a certain number of registered voters that
 5 they identify as boundary exceptions?
 6 MR. POLAND: Objection, foundation.
 7 A In regards to comparing the boundaries, I don't
 8 believe they're looking at voters at that time.
 9 Q What are they looking at?
 10 A They're looking at the municipal boundaries and
 11 the ward boundaries as defined within WISE-LR and
 12 those municipal and ward boundaries as defined
 13 within their local GIS.
 14 Q And they're seeing a discrepancy there?
 15 A That would be correct.
 16 Q Do we know what the reason for the discrepancy is?
 17 Does GAB know, does the municipality know?
 18 MR. POLAND: Objection, foundation,
 19 as to what the municipality knows.
 20 A Specifically, I don't know.
 21 Q Is it possible that the -- that those exceptions
 22 arise from the inaccuracy of the TIGER lines?
 23 MR. POLAND: Objection, form.
 24 A That could be one possible explanation.
 25 Q What could be other explanations?

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1 A It could be a, the football field example
 2 difference of plus or minus 50 meters where those
 3 boundaries are different. Other than that, I'm
 4 not aware of any, I guess, other types of
 5 exceptions that may occur based upon the
 6 boundaries.
 7 Q Okay. The exceptions that we've been talking,
 8 that Mr. Poland has been talking about, are they
 9 in the nature of the football field type of error?
 10 MR. POLAND: Object to the form of
 11 the question.
 12 A Specifically at the ones that I have personally
 13 looked at, that could be one reason for those
 14 types of exceptions to occur.
 15 Q Have you identified any other reasons that those
 16 exceptions could occur?
 17 A Not at this time, no.
 18 Q So to the best of your knowledge, the exceptions
 19 that have been identified so far have been of the
 20 football field type of exception?
 21 MR. POLAND: Object to the form of
 22 the question.
 23 A Yeah, I mean, to my knowledge, you know, without
 24 looking at a, I guess in more detail, but the
 25 football field example is one type that I could

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1 see as a possible reason for those anomalies.
 2 Could another reason be the census lines are
 3 wrong, greater plus or minus 50 meters. That's
 4 entirely a possibility. We don't do census.
 5 Census is done by the federal government. So, you
 6 know, we don't know what that would actually be.
 7 Q And as you mentioned, the census is done by the
 8 federal government. Does the GAB have the ability
 9 to change census information?
 10 A No, we do not.
 11 Q Do you know if the municipalities have the ability
 12 to change census information?
 13 A Not that I'm aware of.
 14 Q When the municipalities learn of this football
 15 field kind of an issue, where is this line
 16 actually supposed to be, what are they supposed to
 17 do?
 18 MR. POLAND: Object to the form of
 19 the question.
 20 A What are they supposed to do or --
 21 Q Uh-huh. What are they supposed to do?
 22 A They're supposed to, I mean, compare that
 23 assessment, and if they have a local GIS to make
 24 that correction in that system, submit the correct
 25 or accurate ward files to the GAB, where they

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1 upload it into SVRS. If they don't have a local
 2 GIS, they inform us of those boundary, I guess,
 3 differences, and in the future we can make those
 4 types of changes with regards to our boundary
 5 management after the April elections.
 6 Q And when we talk about making those corrections,
 7 how do they know how to make the corrections?
 8 MR. POLAND: Object to the form of
 9 the question, foundation.
 10 A Corrections as referring to the boundaries?
 11 Q Uh-huh.
 12 A The locals, county clerks or municipal clerks,
 13 need to make those decisions based upon the data
 14 that they're given and following the Acts.
 15 Q So what they're trying to do, would it be accurate
 16 to say, what they're trying to do is identify
 17 where those census lines are actually supposed to
 18 be on that football field?
 19 MR. POLAND: Object to the form of
 20 the question.
 21 A That would be my understanding of what they're
 22 supposed to be doing, correct.
 23 Q Does the GAB assume that the municipalities are
 24 following the law when they make those judgments?
 25 A Yes, the GAB is assuming that those municipalities

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1 are following the law.
 2 Q So the GAB assumes that what the municipalities
 3 are doing is engaging in a good-faith effort to
 4 determine where on the football field the census
 5 block lines actually are?
 6 MR. POLAND: Object to the form and
 7 foundation.
 8 A Yes.
 9 Q Mr. Poland was asking you a series of questions
 10 about clerks making changes to district
 11 assignments; do you recall that?
 12 A Yes, I do.
 13 Q Do you know what he meant by changing the district
 14 assignment for a voter?
 15 A I understand what he meant by that, correct.
 16 Q What did he mean by that?
 17 A My understanding is that changing that district
 18 assignment puts that voter truly in the place
 19 where they actually belong.
 20 Q And when we are -- when we're trying to figure out
 21 where that voter truly actually belongs, how do we
 22 do that?
 23 A We look at that voter's address. Look at the
 24 point that the geocode placed that address on the
 25 map. Ensure that that's correct and where that

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1 address actually is on the street line. Make the
 2 adjustment if necessary. And then, you know,
 3 determine that that's truly where that person
 4 lives.
 5 Q Once you've determined where that person truly
 6 lives, how do you determine where -- what district
 7 he is truly in?
 8 MR. POLAND: Object to the form and
 9 foundation.
 10 A That district -- that point is placed within the
 11 shapefile of those districts.
 12 Q Which shapefile, the one that has the WISE-LR
 13 census block lines or the lines given to you by
 14 the municipalities?
 15 A In the terms of those counties that gave us
 16 county-based data from their GIS system, it would
 17 be from the county GIS. In terms of those that
 18 have not, that would be from the WISE-LR base ward
 19 definition data.
 20 Q Is it true then that, when you talk about
 21 determining what district a person truly belongs
 22 in, you're relying on a third party to accurately
 23 place the district lines?
 24 MR. POLAND: Object to the form of
 25 the question.

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1 A That is correct.
 2 Q And as you rely on third party to correctly place
 3 the district line, your assumption, the GAB's
 4 assumption is that third party is following the
 5 law?
 6 A That is the assumption we make, correct.
 7 Q And is the GAB assuming that in following the law,
 8 those third parties, whether they're a county or a
 9 municipality, are not shifting population in
 10 census blocks?
 11 MR. POLAND: Object to the form of
 12 the question and foundation.
 13 A That is our understanding.
 14 Q And similarly then, is it GAB's assumption that as
 15 these municipalities and counties follow the law,
 16 that they're not shifting populations in assembly,
 17 senate, or congressional districts?
 18 A That is my understanding.
 19 Q Have you seen any information, in your position at
 20 the GAB, to suggest that municipalities are
 21 shifting population in assembly, senate, or
 22 congressional districts?
 23 A I have not seen any information provided to us
 24 from the counties or municipalities that they
 25 shift in population, no.

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1 Q So it says, "These corrected districts no longer
 2 follow the census blocks." Do you have any idea
 3 what the memo means by that statement?
 4 A No, I do not. I would imply that that means that,
 5 as drawn in WISE-LR, the census block line is not
 6 inclusive of the plus or minus 50 meters, that
 7 those districts no longer followed exactly.
 8 That's what I'm implying out of this, but not
 9 specifically, no.
 10 Q So would that be suggesting that when we look at
 11 that football field, the census line might, as
 12 drawn by the TIGER map, might be on the 50-yard
 13 line, but the municipal authority in applying this
 14 puts it at the 40-yard line?
 15 MR. POLAND: Objection, foundation
 16 and form.
 17 Q Is that the sort of thing that you think this memo
 18 is describing?
 19 MR. POLAND: Same objection.
 20 A I can't, I guess, answer that. I didn't create
 21 the memo.
 22 Q Right. So you don't know -- so we really can't
 23 tell, from your knowledge, what that statement in
 24 this memo means?
 25 A Correct.

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1 Q Have you seen any information, in your position at
 2 the GAB, that would suggest that the
 3 municipalities or GAB are changing assembly,
 4 senate, or congressional district boundaries?
 5 A No, I have not. We're, at the GAB, we're using
 6 the senate, congressional, and legislative
 7 district boundaries drawn up as given to us by
 8 LTSB.
 9 Q And do you know of any reason why the LTSB might
 10 change an assembly, senate, or congressional
 11 district boundary?
 12 A I'm not aware of any, no.
 13 Q Are you aware of any reason that a municipality
 14 might change an assembly, senate, or congressional
 15 district boundary?
 16 A I'm not aware of any.
 17 Q And you've not seen any of that happen?
 18 A That's correct.
 19 Q Let's take a look at Exhibit 79. And we'll take a
 20 look at page 2. First paragraph under the heading
 21 Correcting Municipal Boundaries and Wards. Six
 22 lines down in that first paragraph, under that
 23 heading there's a sentence that begins These
 24 corrected districts; do you see that?
 25 A Yes, I do.

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1 Q And you didn't write that line?
 2 A I did not write that, no.
 3 Q Did you give any input into that line of text?
 4 A Into that line of text, I did not.
 5 Q Let's go to the second paragraph under that
 6 heading, and just over halfway through that
 7 paragraph, there's a line that starts In order to
 8 correct this by adjusting the municipal
 9 boundaries; do you see that? See if you can find
 10 that?
 11 A Yes, I see that.
 12 Q The line says, "In order to correct this by
 13 adjusting the municipal boundaries, Rock County
 14 would have to shift census blocks from the town of
 15 Harmony to the city of Janesville (likely negating
 16 the need for that ward in the town of Harmony)
 17 ignoring one entire census block (3004 which is
 18 entirely in the wrong municipality) and splitting
 19 another census block (3095 which is half in
 20 Harmony and half in Janesville)." Do you see
 21 that?
 22 A Yes, I do.
 23 Q Do you know what that means?
 24 A Referring to this, no, I do not.
 25 Q You didn't write that?

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1 A I did not write that.
 2 Q Did you have any input into that?
 3 A I did not have any input into that.
 4 Q Following the next sentence, "Obviously, this
 5 situation also creates the likelihood of a shift
 6 in the population for the city of Janesville and
 7 town of Harmony under Act 43." Do you see that?
 8 A Yes, I do.
 9 Q Do you know what that means?
 10 A I understand what it means.
 11 Q What does it mean?
 12 A That population and the count in the city of
 13 Janesville and the town of Harmony differ.
 14 Q That the population in those two municipalities
 15 differ, that's what you understand that to mean?
 16 A That's how I interpret it, correct.
 17 Q Do you know what it means by shifting the
 18 population within those two municipalities?
 19 A It means that population that belonged in the city
 20 of Janesville or the town of Harmony now belongs
 21 in the other.
 22 Q How did that happen, do you know?
 23 A That I don't know.
 24 Q Did you give -- you didn't write that sentence?
 25 A I did not write that sentence.

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1 Q Did you give any input into that sentence?
 2 A I did not give any input into that sentence.
 3 Q Let's go to page 4 of Exhibit 79. The second
 4 paragraph on that page, and let's start with the
 5 second sentence. Do you see where it begins The
 6 corrected wards and municipal boundaries?
 7 A Yes, I do.
 8 Q I'll read that entire sentence. It says, "The
 9 corrected wards and municipal boundaries deviate
 10 from the census blocks, therefore using the
 11 corrected districts could be interpreted as
 12 violating the statute." Do you see that sentence?
 13 A Yes, I do.
 14 Q Do you understand what that means?
 15 A I understand what that means.
 16 Q Tell me what that means.
 17 A In my interpretation, that the wards and municipal
 18 boundaries that we've received from the county GIS
 19 is using corrected districts that could be
 20 interpreted, I guess, could be looked upon as
 21 violating the statute.
 22 Q Do you know who might look on that as violating
 23 the statute?
 24 A That I don't know.
 25 Q Do you know why someone might look on that as

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1 violating the statute?
 2 A That I don't know.
 3 Q When that sentence refers to corrected wards and
 4 municipal boundaries deviating from the census
 5 blocks, are we talking about the football field
 6 type of issue?
 7 MR. POLAND: Object to the form and
 8 foundation.
 9 A That potentially could be a reason for that.
 10 Q That might be a situation where if the
 11 municipality decided that, given the best
 12 information available, the census block was meant
 13 to follow the municipal boundary, but when you
 14 overlay the two, it doesn't, that they said, Well,
 15 in truth, where the census line actually is is on
 16 the municipal boundary, and so that's where
 17 they -- that's how they build their ward; would
 18 that be about right?
 19 MR. POLAND: Object to the form of
 20 the question and foundation.
 21 A Can you rephrase that?
 22 Q Sure. So we're talking about corrected wards and
 23 municipal boundaries deviating from the census
 24 blocks. So what we're looking at, on the one
 25 hand, is TIGER lines for the census blocks,

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1 right --
 2 A (Indicating)
 3 Q -- and the other hand, we're looking at a more
 4 accurate map that shows political subdivisions,
 5 municipalities, towns, cities, things like that,
 6 right?
 7 A Correct.
 8 Q And these towns and cities and municipalities,
 9 they've got wards built, and they look at those
 10 two and they say, Well, when we -- let's say we're
 11 talking about census blocks 1001, 1002. We wanted
 12 1001 and 1002 inside of ward 1. We've overlaid
 13 the census, the TIGER lines on top of our map of
 14 Ward 1 and, jee, golly, the line, the census line
 15 doesn't quite exactly track the municipality
 16 boundary, right --
 17 A (Indicating)
 18 Q -- and we call that an exception, a boundary
 19 exception, and that's a potential to be a football
 20 field kind of issue. That line is somewhere on
 21 the football field, but because we're only told by
 22 the census that it's somewhere on the football
 23 field, we can't tell from the census exactly where
 24 it is on the football field, right?
 25 MR. POLAND: Objection, form of the

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1 question.

2 A That would be correct.

3 Q So what the municipality is doing is saying, Well,

4 okay, we all know it's somewhere on the football

5 field, but we actually have to put it someplace

6 specifically on the ground, and that's what

7 they're doing?

8 MR. POLAND: Object to the form of

9 the question, foundation.

10 A That would be my interpretation of what the

11 municipality clerk would be doing.

12 Q So the ward lines, as they eventually draw them,

13 they might not match exactly where that census

14 line is on the football field, right?

15 A That would be --

16 MR. POLAND: Objection, form.

17 A That would be correct.

18 Q But it could very well be that the municipality

19 drew the line in actually the right place on the

20 football field, correct?

21 MR. POLAND: Objection, form.

22 A When using the county GIS files, that's the

23 assumption that we're making when we receive those

24 files from the local GIS.

25 Q So the GAB is assuming that the municipality

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1 engaged in a good-faith effort to locate where on

2 the football field that census line was actually

3 supposed to be?

4 MR. POLAND: Objection, foundation,

5 form.

6 A That is our understanding.

7 Q All right. Let's turn to page 3 of Exhibit 79.

8 We'll look under the heading GAB Redistricting

9 Initiative in SVRS, second paragraph. There's a

10 sentence that reads, "Due to the inaccuracies of

11 the TIGER 2010 data, some boundary lines will

12 appear in the wrong place in SVRS," and then it

13 continues. The part that I read, is that the kind

14 of issue that we've been talking about, about the

15 football field kind of issue?

16 A That would be one of the reasons, correct.

17 Q Any others that you know of?

18 A Not that I'm aware of.

19 Q To your knowledge, what is the best evidence of

20 where on the football field that census block line

21 ought to be drawn in any given case?

22 MR. POLAND: Objection, form and

23 foundation.

24 A Can you rephrase that?

25 Q Sure. I'm going to put you in the position of a

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1 municipal clerk for a moment. And if you can

2 answer the question, that would be great. If you

3 can't, that's fine too.

4 Let's say you're a municipal clerk and you

5 have the obligation of determining where on the

6 ground the census block line actually is, and all

7 you know is that it's somewhere on the football

8 field. How do you know where that line actually

9 is?

10 MR. POLAND: Objection, foundation.

11 Objection, form and foundation.

12 A That I don't know.

13 Q Do you know of any set of data that a municipal

14 clerk could go to to find that information?

15 A The only data that I'm aware of is their local GIS

16 system.

17 Q So given the TIGER lines from the census and their

18 local GIS information, they're responsible for

19 using their judgment for determining where that

20 census line actually is?

21 A It is our understanding that they're developing

22 their wards and their local GIS based upon that,

23 correct.

24 Q And that's the GAB's expectation for those

25 municipalities?

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1 A That's correct.

2 Q And the GAB relies on those municipalities to do

3 that accurately?

4 A That is correct.

5 Q And GAB doesn't have any information available to

6 it by which it could go back and second-guess a

7 municipality on where they decided that census

8 block line actually is on the ground?

9 A There's nothing readily available to the GAB to do

10 that, correct.

11 Q Do you know if there's anything readily available

12 to anyone that would allow someone to go back and

13 second-guess a municipality on where on the

14 football field they put that census block line?

15 A That I don't know.

16 Q Let's go back to page 4 of Exhibit 79. The second

17 paragraph under the heading Use of Corrected Wards

18 in SVRS, third line down. There's this sentence:

19 "However, the statute must be violated in practice

20 in order to give a voter the correct ballot." Do

21 you see that?

22 A Yes, I do.

23 Q Do you know what that means?

24 A No, I do not.

25 Q You didn't write that?

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1 A I did not write that.
 2 Q Did you give any input into that text?
 3 A I did not.
 4 Q All right. Let's turn to Exhibit 80 for a moment.
 5 And going to page 4, near the bottom of the page,
 6 there's a paragraph that is followed by an
 7 indentation of five numbered sentences; do you see
 8 that?
 9 A Yes, I do.
 10 Q The paragraph begins, "The GAB conducted a more
 11 comprehensive analysis of 16 counties to include
 12 district lines that bisect a municipality and also
 13 district boundaries for voting districts including
 14 the senate districts and those below assembly
 15 districts." Do you see that?
 16 A Yes, I do.
 17 Q Who did that comprehensive analysis?
 18 A I conducted that analysis.
 19 Q All right. Are the -- then those five numbered
 20 lines below that, are those numbers that you
 21 developed?
 22 A Yes, they are.
 23 Q Did you write those lines?
 24 A I did not write those lines specifically in this
 25 memo.

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1 Q Let's look at line 1. "1,266 registered voters
 2 were placed in the wrong municipality in the
 3 WISE-LR maps." Do you see that?
 4 A Yes, I do.
 5 Q What does that mean?
 6 MR. POLAND: I'm sorry, what was
 7 the question, Dan?
 8 Q What does that mean?
 9 MR. POLAND: Objection to the form
 10 and foundation.
 11 A That means that when we compared the county-based
 12 ward files received from -- ward files received
 13 from the county GIS and the ward files received
 14 from LTSB or the WISE-LR maps, we did a comparison
 15 of those two, and we overlaid them. These are the
 16 numbers we came up with some discrepancies where
 17 those maps differed.
 18 Q So this is -- is this, again, the football field
 19 type of issue that we've been talking about?
 20 A That could be --
 21 MR. POLAND: Object to the form.
 22 A That could be one explanation for it.
 23 Q Are you aware of any other explanations for it?
 24 A Not that I'm aware of.
 25 Q Is that the same, the type of error and the reason

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1 for the error, is that the same for point number
 2 2?
 3 A Yeah, that same logic would hold true for that as
 4 well.
 5 Q And for 3, 4 and 5 as well?
 6 A That would be correct.
 7 Q So let's -- and let's look at line 2. "1,601
 8 registered voters were placed in the wrong
 9 assembly district in the WISE-LR maps." What does
 10 it mean to be placed in the wrong assembly
 11 district? How would one know that it was wrong?
 12 A The assumption that we made with regards to this
 13 analysis is we assumed that the shapefiles that we
 14 received, the ward-based shapefiles that we
 15 received from the county GIS were more accurate.
 16 So where it states that were placed in the wrong
 17 assembly district means that during that
 18 comparison between county-based GIS and LTSTB-based
 19 maps, there were 1,601 voters that -- and then we
 20 layered the assembly district on top of that,
 21 there were 1,601 voters that were placed into a
 22 different assembly district.
 23 Q And what we mean by that is that the -- let's say
 24 the municipality placed their line on the 50-yard
 25 line, right?

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1 MR. POLAND: Object to the form of
 2 the question.
 3 Q Assume that to be true. Looking at the football
 4 field, they put their line exactly on the 50-yard
 5 line. They then compare that to the WISE-LR map,
 6 and the WISE-LR map might have drawn the district
 7 line, based on the census blocks, on say the
 8 30-yard line, right, and we see a discrepancy
 9 there?
 10 MR. POLAND: Object to the form of
 11 the question.
 12 A That could be one reason for a discrepancy.
 13 Q And are you aware of any other reasons for that
 14 discrepancy?
 15 A I'm not aware of any other possibilities or
 16 reasons for that.
 17 Q And would your expectation for the -- the GAB's
 18 expectation for that municipality is looking at
 19 that discrepancy, your expectation is the
 20 municipality is going to look at that and say
 21 where does that census line actually belong, and
 22 if they come to a good-faith determination that
 23 belongs on the 50-yard line, then they place the
 24 voter in the correct district accordingly,
 25 correct?

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DEPOSITION OF DAVID J. MEYER 1/25/2012

1 MR. POLAND: Object to the form and
2 foundation.
3 A That is our expectation of the municipal or county
4 clerks, correct.
5 Q But as far as you're aware, that doesn't mean that
6 any population has been shifted?
7 MR. POLAND: Object to the form.
8 A That I don't know.
9 Q And you're not aware of any other authority that
10 had said they're in another district and the
11 municipality simply decided, I don't like that
12 decision, I'm going to put them somewhere else,
13 you don't have any information that that's what
14 they're doing, do you?
15 A That I don't know.
16 Q And if municipalities were simply putting voters
17 in a particular district just because it's more
18 administratively easy for them, when a state act
19 says that they belong in a different district,
20 would that come to the GAB's attention?
21 MR. POLAND: Object to the form and
22 foundation.
23 A It wouldn't necessarily come to the GAB's
24 attention. We're relying, at the county and
25 municipal level, that they're making those

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1 decisions to follow the law.
2 Q Have you come across any circumstance in your time
3 at the GAB in which you have found a municipality
4 putting a voter in a district other than the
5 district required by law?
6 A Specifically, I don't have any examples of that,
7 no.
8 Q If any of that information had come to the GAB,
9 you're the kind of person that would know about it
10 though, right?
11 MR. POLAND: Objection, foundation.
12 A From a technical perspective, if there's something
13 technical that needed to be done, I would be the
14 person that would know about it.
15 Q And you've not heard of any circumstances in which
16 a municipality has placed a voter in a district
17 other than that required by law?
18 A Not that I'm aware of that they've intentionally
19 placed them into a district, no.
20 Q Let's go back up page 4, to the first paragraph,
21 sixth line down. There's a sentence that begins
22 These corrected districts no longer strictly
23 follow; do you see that?
24 A Yes, I do.
25 Q The whole sentence is, "These corrected districts

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1 no longer strictly follow the census blocks from
2 the TIGER and WISE-LR maps, but instead follow the
3 more accurate geography and administrative
4 boundaries that actually exist for that county."
5 Do you see that?
6 A Yes, I do.
7 Q Do you know what that means?
8 A Yes, I do.
9 Q What does that mean?
10 A It's referring to using the county-based GIS --
11 ward-based data that we received from the county
12 GIS instead of using the WISE-LR data exactly as
13 given by LTSB.
14 Q And the reason that the statement says the
15 corrected districts no longer strictly followed
16 the census blocks from the TIGER and WISE-LR maps
17 is because the author is assuming that the census
18 block line on that football field is precisely
19 accurate with where it's placed?
20 MR. POLAND: Objection to the form
21 and foundation.
22 A From that, I can't answer what the author
23 specifically refers to in that regard.
24 Q Because the author seems to be saying that the
25 districts aren't strictly following the census

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1 block, so he's comparing two things, right?
2 MR. POLAND: Object to the form and
3 foundation.
4 A That would be correct.
5 Q What are the two things, to the best of your
6 understanding, what are the two things that he is
7 comparing to write that sentence?
8 MR. POLAND: Foundation and form.
9 A They're comparing the boundaries drawn in the
10 TIGER and WISE-LR maps to the boundaries drawn in
11 the -- from the county or local GIS system.
12 Q So when we're looking at those two lines on the
13 football field, they don't necessarily match,
14 correct?
15 A That is correct.
16 MR. POLAND: Object to the form,
17 foundation.
18 Q And that might be because we don't know exactly
19 where on that football field that census block
20 line is actually supposed to be, right?
21 MR. POLAND: Objection, form.
22 A That would be one reason, correct.
23 Q Do you know of any others?
24 A I'm not aware of any others.
25 Q The next sentence, following the one we just read,

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1 says, "This is similar to what local clerks have
2 done via their address ranges in SVRS in the
3 past." Do you see that?
4 A Yes, I do.
5 Q Do you know what that means?
6 A Yes, I do.
7 Q What does that mean?
8 A In my interpretation of the writing, it means that
9 previously prior to redistricting, clerks managed
10 voter districts based upon address ranges. They
11 would adjust those address ranges to the district
12 boundaries previously, similar to what they would
13 be doing with the county-based GIS files.
14 Q And is that also because TIGER lines are not
15 accurate, that they have to make those
16 corrections?
17 MR. POLAND: Objection, foundation.
18 A To the county-based GIS files?
19 Q (Indicating)
20 A That would be correct.
21 Q So this is not the first time this has come up, to
22 your knowledge?
23 MR. POLAND: Objection, foundation.
24 A To my knowledge, I wasn't at the GAB when they,
25 you know, worked with address ranges for

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1 redistricting. In the past, to my knowledge, yes.
2 Q Mr. Meyer, you've referred to some exception
3 reports that have been written; do you recall
4 that?
5 A Yes, I do.
6 Q What do those exception reports contain?
7 A The exception reports are used by the clerks for
8 accurately placing a voter in the correct location
9 where they truly belong.
10 Q And have the clerks been able to do that with
11 respect to each of the exceptions?
12 A Yes, they've been working through that process.
13 Q Is it your expectation that they will be able to
14 work through all of those exceptions and get the
15 voters assigned to their correct districts?
16 A That is correct.
17 Q Are you aware of any circumstances in which the
18 municipalities have not been able to assign a
19 voter in an exception right -- in an exception
20 report to the correct district?
21 A I'm not aware of any.
22 Q And is it the GAB's expectation that it is the --
23 that as the municipalities go through the
24 exception reports and place those voters in the
25 correct districts, that they will be following the

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1 law?
2 A That is our expectation.
3 Q And it's the GAB's expectation that in following
4 the law, they will put those voters in the
5 districts commanded by law?
6 MR. POLAND: Object to form and
7 foundation.
8 A That is our expectation.
9 Q Have you seen any information that the -- that any
10 municipality so far has placed a voter in an
11 exception report in a district other than that
12 commanded by law?
13 MR. POLAND: Object to the form and
14 foundation.
15 A I'm not aware of any.
16 MR. POLAND: Withdraw the
17 foundation objection, it's just to form.
18 Q The exception reports do, what kind of information
19 do they have on them?
20 A The different -- I can run through the different
21 types of exception reports for you.
22 Q Sure.
23 A Geocode exceptions, which would flag any address
24 that received no geocode, or the example we had
25 with the off the coast of Africa, or an inaccurate

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1 geocode would be a geocode exception. We have
2 boundary exceptions, and boundaries exceptions are
3 those addresses that are plus or minus 50 meters
4 from a boundary that a clerk has to verify that
5 that voter is truly in the correct place where he
6 belongs. And another one would be municipal
7 boundary exceptions, and we flag those as voters
8 with no district combo. So if they're registered
9 in one municipality but their geocode or boundary
10 places them in another municipality, those are
11 ones that they would have to get corrected as
12 well.
13 Q Let's concentrate for a moment on the district
14 boundary exception reports. What information is
15 contained in those?
16 A You're referring to the municipal boundary?
17 Q Whichever one that tracks the voters who are
18 within plus or minus 50 meters of a, whatever the
19 margin is, of a district boundary.
20 A Of a boundary. So a boundary exception.
21 Q Okay. So what kind of information, does it have
22 the person's name in that report?
23 A If I recall, the report has the address of that
24 voter. I believe it has the voter's name. It has
25 the distance from that boundary in meters, as to

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1 how close it is to that boundary, and then what
 2 district combo it's currently assigned to.
 3 Q It has a street address?
 4 A There is a street address, correct.
 5 Q And that includes the city?
 6 A That would include the city.
 7 Q And the county?
 8 A In that report, it would not include the county.
 9 Q Is there a report that is created for boundary
 10 exceptions that includes the county for the
 11 affected voters?
 12 A Not that I recall.
 13 Q Could the -- could a report be produced for voters
 14 that would have a boundary exception issue that
 15 contains the county?
 16 A Yes, that could be produced.
 17 MR. KELLY: All right. Five
 18 minutes? Break?
 19 MR. POLAND: Yeah, that's fine.
 20 (Recess)
 21 By Mr. Kelly:
 22 Q Mr. Meyer, let's take a look at Exhibit 87. Tell
 23 me what that is.
 24 A This is the example provided to us by the
 25 Rock County clerk and GIS in regards to the town

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1 of Harmony and the city of Janesville.
 2 Q There are red lines on this all over the place.
 3 Can you tell me what the red lines are?
 4 A The red lines represent census blocks.
 5 Q And the yellow line?
 6 A Yellow line represents a municipal boundary.
 7 Q And there are numbers on here as well. Can you
 8 tell me what the numbers represent?
 9 A The numbers in black refer to census block
 10 numbers. The numbers in blue and red refer to
 11 highways.
 12 Q When you were looking at boundary exception
 13 errors, can you pull up a map similar to this?
 14 A Yes, you can. In SVRS, correct.
 15 Q This is done in SVRS?
 16 A This is not done in SVRS.
 17 Q But SVRS can show you a map similar to this?
 18 A SVRS would not show specifically this overlay.
 19 SVRS is only going to show you the boundaries that
 20 are loaded into SVRS.
 21 Q What boundaries would those be?
 22 A Those would be the ward boundaries, the
 23 legislative boundaries, municipal boundaries,
 24 school district boundaries, that we have
 25 shapefiles for.

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1 Q Can you then overlay those on say a Google map?
 2 A Yes, you can.
 3 Q So you could get a view that is similar to
 4 Exhibit 87 using SVRS and Google?
 5 A Correct, aside from the census blocks.
 6 Q Where does the census block data come from? Is
 7 there a layer for census blocks?
 8 A In SVRS, no, there is not.
 9 Q Where does that information come from?
 10 A That comes from the U.S. Census.
 11 Q And that would be in the TIGER maps?
 12 A That would be in the TIGER maps, correct.
 13 Q So you could overlay SVRS TIGER maps in Google and
 14 get a view similar to Exhibit 87?
 15 A You can't specifically do that in SVRS, but you
 16 can do that in other tools that are available.
 17 Q What other tools would you be able to use to get a
 18 view similar to Exhibit 87?
 19 A You can do that within ArcGIS software.
 20 Q Is that something available to the GAB?
 21 A Yes, it's a free software available to anybody.
 22 Q Is that something you use?
 23 A Yes, it is.
 24 Q Have you used that software to produce a view
 25 similar to what's represented in Exhibit 87?

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1 A Yes, I have.
 2 Q Complete with census block lines and numbers?
 3 A With census block lines, correct. Specifically on
 4 a printout with numbers, no.
 5 Q Is it possible in viewing the map, as you're able
 6 to recreate it on a computer screen, to determine
 7 what census block any given piece of geography is
 8 in?
 9 A Yes, you can.
 10 Q How do you do that?
 11 A The census block is overlain on top of the Google
 12 map or Bing map similar to what this shows in
 13 Exhibit 87.
 14 Q And by hovering your cursor over a specific spot
 15 on the map, can you figure out what census block
 16 number that is?
 17 A Yes, you can.
 18 Q I know you're not a census expert, but tell me if
 19 you know this. Do you know, just in general
 20 terms, about census tract and block assignments?
 21 A Generally I know -- in general terms, I don't know
 22 specifics of what a tract and a block actually
 23 necessarily represent.
 24 Q And you might not know this, and if you don't,
 25 just tell me, and that's fair. Given a census

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1 tract number and block number, would you be able
2 to locate the area described by that census tract
3 and block number on a map?
4 A Yes, you can.
5 Q Is that census tract number and block number
6 unique in the state of Wisconsin for each of those
7 census tract and block combinations?
8 A That is my understanding, correct.
9 Q Is it necessary for you to know what town or city
10 that census block is in to find it on a map?
11 A No. You don't need to know what city.
12 Q So given a census tract number and block number,
13 you could go to a map and with nothing more than
14 that you can identify where on the map that is?
15 A You would have to know specifically, assuming that
16 you're loading up a county, you would have to know
17 what county that it's in so that you can load the
18 right data. I don't know for sure if they have
19 census data at a state level where you could load
20 the whole state. That would be accurate in that
21 case, but I think you would have to know
22 specifically a general area that you're looking to
23 target to find out census block and tract for.
24 Q So if you loaded the, let's say that that census
25 block existed in Dane County, but you loaded

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1 Waukesha County, and you're looking for that
2 census tract/block number combination, you're not
3 going to find it in that Waukesha County file,
4 right?
5 A That's correct.
6 Q The only place you can find it is if you loaded up
7 the right county?
8 A That's correct.
9 Q Have you ever seen Acts 43 or 44 before?
10 A I have seen them. I haven't specifically read
11 through them.
12 Q Do you know if Acts 43 or 44 define assembly,
13 senate, and congressional districts by census
14 blocks or wards, one or the other?
15 A It's my understanding that and what I've seen is
16 it defines it by census blocks.
17 Q So if one wanted to know, let's say if you wanted
18 to know which congressional district census blocks
19 3004 and 3095, as they appear on Exhibit 7, are
20 in, you would be able to find that in the Act if
21 it lists out the census block numbers in the Act?
22 A That would be correct.
23 MR. KELLY: If I said Exhibit 7, I
24 meant Exhibit 87. I'm trying not to have
25 flashbacks to the very beginning of the case.

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1 Q Do you know if the town of Harmony and the city of
2 Janesville were able to accurately determine which
3 districts the people who live in census blocks
4 3004 and 3095 are actually in?
5 A That I'm not aware of.
6 Q Can they?
7 A That I'm not aware of.
8 Q Do you know what process they would go through in
9 determining what districts those people would
10 actually be in?
11 A That I don't know.

MR. KELLY: That should do it.

MR. POLAND: Just a few questions.

RE-EXAMINATION

16 By Mr. Poland:
17 Q I'd like you to keep Exhibit 80 out in front of
18 you. And actually, before I do that, Mr. Kelly
19 had asked you some questions while you had
20 Exhibit 87 in front of you, and he asked if you
21 could pull up on the screen or if you could
22 generate a map that looks like this or that
23 layered a number of different things on it using,
24 and I think you testified you could use an ArcView
25 software?

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1 A ArcGIS.
2 Q ArcGIS. And you testified that's something that
3 you had done; is that correct?
4 A That is correct.
5 Q Did you actually print out or create any kinds of
6 output from your computer from those maps that you
7 pulled up on ArcGIS?
8 A Yes, I did.
9 Q And are those still in existence?
10 A Yes, they are.
11 Q And so you have those, they're in the
12 possession -- in your possession?
13 A That is correct.
14 Q Why did you do that?
15 A I generated some as part of the analysis, but I
16 also generated some other similar ones earlier
17 this week as well.
18 Q And when you say as part of the analysis, you mean
19 the 16-county analysis that you did?
20 A That is correct, the 16-county analysis.
21 Q So that would have been sometime in December?
22 A That is correct.
23 Q Now, going to Exhibit No. 80, page 4, under the
24 section Reports and Analyses of Municipal and Ward
25 Boundaries Anomalies, Mr. Kelly had asked you a

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1 question about one of the sentences, it's the
 2 third sentence from the end, before the end of
 3 that paragraph, the one that states, "These
 4 corrected districts no longer strictly follow the
 5 census blocks from the TIGER and WISE-LR maps, but
 6 instead follow the more accurate geography and
 7 administrative boundaries that actually exist for
 8 county." Do you see that?
 9 A Yes, I do.
 10 Q Now, specifically the reference to the more
 11 accurate geography and administrative boundaries
 12 that actually exist for that county, that refers
 13 to the county-based GIS data that the counties and
 14 municipal clerks send to the GAB, correct?
 15 A That is correct.
 16 Q So the GAB is making an assumption that that data
 17 coming from the county is more accurate than the
 18 census blocks from the TIGER and WISE-LR maps,
 19 correct?
 20 A That is correct.
 21 Q How much effort is going into this whole process
 22 of trying to go through and correct these or
 23 account for these anomalies?
 24 A Can you quantify that?
 25 Q It's happening over a period of months, right?

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1 A That is correct.
 2 Q How many people are involved in this process?
 3 A A lot.
 4 Q You've got clerks from municipalities and counties
 5 around the state, correct?
 6 A That is correct.
 7 Q And people who work on the staff in the GAB,
 8 correct?
 9 A That is correct.
 10 Q Is it your assumption that the GAB would not be
 11 going through this entire process if it weren't
 12 going to yield a more accurate result?
 13 A That is absolutely correct.
 14 Q Turning to page -- actually we're on the same
 15 page. It's page 4 of Exhibit 80. The numbered
 16 paragraphs toward the bottom of that page that
 17 Mr. Kelly had asked you about, looking at line
 18 number 2 which states, "1,601 registered voters
 19 were placed in the wrong assembly districts in the
 20 WISE-LR maps." Do you see that statement?
 21 A Yes, I do.
 22 Q That means that 1,601 registered voters who were
 23 placed in a specific assembly district under
 24 Act 43, once the corrected data are uploaded into
 25 the SVRS, those 1,601 registered voters would be

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1 placed into a different assembly district,
 2 correct?
 3 MR. KELLY: Objection, form.
 4 A This doesn't refer to anything in regards to SVRS.
 5 It refers to the analysis that was conducted
 6 comparing the ward-based shapefiles from county
 7 GIS and LTSB's WISE-LR maps, and then layering
 8 that assembly district on top of that, and those
 9 1,601 voters are represented as the difference of
 10 where those voters were placed.
 11 Q In other words -- let me ask it a different way --
 12 Act 43 and the boundaries under Act 43 were
 13 determined based on WISE-LR data, correct?
 14 MR. KELLY: Objection, form.
 15 A That is my understanding.
 16 Q All right. And so there were 1,601 registered
 17 voters -- this is under your analysis -- who under
 18 Act 43 were put into a specific assembly district,
 19 and now, based on the corrected data, they
 20 would -- their locations would be in a different
 21 assembly district, correct?
 22 MR. KELLY: Objection, form.
 23 A No, what the analysis compared was the placement
 24 of those voters in a ward which makes up that
 25 assembly district. In terms of elections, SVRS

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1 and election management uses wards as our base
 2 layer for making up the above layers such as
 3 senate, assembly, and congressional district, and
 4 those 1,601 voters were placed -- were different
 5 between the county GIS data and the LTSB-based
 6 data.
 7 Q Right. And so the SVRS has changed for those
 8 voters as a result of this process of resolving
 9 the discrepancies, correct?
 10 MR. KELLY: Objection, form.
 11 A In terms of this analysis, SVRS has not changed.
 12 The analysis was conducted independently of SVRS.
 13 Q There are changes that have been made to the SVRS
 14 as a result of the process of attempting to
 15 resolve these discrepancies or anomalies, correct?
 16 Not referring specifically to on this page, I'm
 17 just asking the general question.
 18 A When you're referring to anomalies, I guess what
 19 do you mean by anomalies?
 20 Q Well, as used in the memos that we've looked at or
 21 the discrepancies that are municipal and ward
 22 boundaries anomalies.
 23 A Sure, if you're referring to exceptions that
 24 place -- that the clerk has to do to place the
 25 voter in the truly correct place that they belong,

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1 or differences in ward boundaries or school
2 district boundaries, yes, those have been made in
3 SVRS.
4 Q And so that the, you just testified I think that
5 the SVRS was not involved in the analysis, the
6 16-county analysis that you performed, correct?
7 A That is correct. What came from the SVRS was the
8 geocode of those addresses for the voters. The
9 analysis was conducted independently of the SVRS
10 tool itself.
11 Q And this is to try to get a handle on the problem,
12 the discrepancies and the magnitude of them?
13 A That is correct.
14 Q And I know you said that you were not involved in
15 redistricting before September 2011, correct?
16 A That is correct.
17 Q Is it your understanding that this redistricting
18 in 2011 is the very first one ever in Wisconsin
19 history to use the census data to accomplish -- or
20 the census blocks as the basis for the boundaries,
21 district boundaries as opposed to how it's been
22 done in the past done?
23 MR. KELLY: Objection, form.
24 A That is my understanding.
25 Q So it's your understanding in the past that it was

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1 the municipal and county -- strike that. In the
2 past, it was the wards as determined by the
3 municipalities and the counties that were used as
4 the building blocks for the assembly and senate
5 and congressional districts, true?
6 MR. KELLY: Objection, form.
7 A That is my understanding.
8 MR. POLAND: All right. No other
9 questions.
10
11 EXAMINATION
12 By Mr. Hassett:
13 Q Mr. Meyer, if you recall, what 16 counties did you
14 analyze?
15 A Offhand, I can't recall specifically.
16 Q What's your best recollection of as many as you
17 can recall?
18 A Without looking it up, I mean, we did Rock County,
19 Dane County, Monroe County, La Crosse County, and
20 Marathon County, Fond du Lac County, Vilas County,
21 I believe, from my recollection, that's what I
22 recall.
23 Q And how did you pick those 16 out?
24 A The 16 counties that we used were actually the
25 county GIS shapefiles that we received from the

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1 local GIS. While we received more than that at
2 the time of the memo, we chose to use those 16
3 because those were the ones that we could
4 accurately get to do a comparison with.
5 MR. HASSETT: All right. I have
6 nothing further.
7 MR. POLAND: Nothing further here.
8 MR. KELLY: Nothing further for us.
9 Thank you.
10 (Adjourning at 12:47 p.m.)
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1 STATE OF WISCONSIN)
2) ss.
3 COUNTY OF DANE)
4
5 I, SARAH FINLEY PELLETTER, a Registered
6 Professional Reporter and Notary Public duly
7 commissioned and qualified in and for the State of
8 Wisconsin, do hereby certify that pursuant to notice,
9 there came before me on the 25th day of January 2012,
10 at 9:03 in the forenoon, at the offices of
11 Lawton & Cates, S.C., Attorneys at Law, Ten East Doty
12 Street, Suite 400, the City of Madison, County of
13 Dane, and State of Wisconsin, the following named
14 person, to wit: DAVID J. MEYER, who was by me duly
15 sworn to testify to the truth and nothing but the
16 truth of his knowledge touching and concerning the
17 matters in controversy in this cause; that he was
18 thereupon carefully examined upon his oath and his
19 examination reduced to typewriting with
20 computer-aided transcription; that the deposition is
21 a true record of the testimony given by the witness;
22 and that reading and signing was not waived.
23 I further certify that I am neither
24 attorney or counsel for, nor related to or employed
25 by any of the parties to the action in which this
deposition is taken and further that I am not a
relative or employee of any attorney or counsel

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1 employed by the parties hereto or financially
2 interested in the action.
3 In witness whereof I have hereunto set my
4 hand and affixed my notarial seal this 26th day of
5 January 2012.
6
7

8 Notary Public, State of Wisconsin
Registered Professional Reporter

9 My commission expires
10 July 15, 2012
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